

# Whitewater Boating and Access Study

Lowell Hydroelectric Project (FERC No. 2790)

May 31, 2022

Prepared by:

Prepared for:

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**Central Rivers Power** 

Whitewater Boating and Access Study Lowell Hydroelectric Project (FERC No. 2790)

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### List of Acronyms

AW	American Whitewater
Boott	Boott Hydropower, LLC (or Licensee)
C.F.R.	Code of Federal Regulations
cfs	cubic feet per second
COVID-19	Coronavirus Disease 2019
DLA	Draft License Application
FERC	Federal Energy Regulatory Commission (or Commission)
FLA	Final License Application
ILP	Integrated Licensing Process
ISR	Initial Study Report
MADCR	Massachusetts Department of Conservation and Recreation
NERFC	Northeast River Forecast Center
NGVD 29	National Geodetic Vertical Datum 1929
NHDES	New Hampshire Department of Environmental Services
NOI	Notice of Intent
NPS	National Park Service
PAD	Pre-Application Document
PPE	Personal Protective Equipment
Project	Lowell Hydroelectric Project (or Lowell Project)
PSP	Proposed Study Plan
RM	river mile
ROR	run-of-river
RSP	Revised Study Plan
Safety Plan	Whitewater Boating and Access Study Safety Plan
SD1	Scoping Document 1
SD2	Scoping Document 2

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SPDStudy Plan DeterminationUSGSU.S. Geological SurveyUSRUpdated Study Report

### 1 Introduction and Background

### 1.1 Introduction

Boott Hydropower, LLC (Boott or Licensee) is the Licensee, owner, and operator of the 20.2-megawatt Lowell Hydroelectric Project (Project or Lowell Project) (FERC No. 2790). Boott operates and maintains the Project under a license from the Federal Energy Regulatory Commission (FERC or Commission). The Project's existing license expires on April 30, 2023. Boott is pursuing a new license for the Project using the Commission's Integrated Licensing Process (ILP) as defined in 18 Code of Federal Regulations (C.F.R.) Part 5.

The Project is located along the Merrimack River in Middlesex County, Massachusetts and in Hillsborough County, New Hampshire. On April 30, 2018, Boott initiated the ILP by filing a Pre-Application Document (PAD) and Notice of Intent (NOI) with the Commission. Major ILP milestones to-date are presented in Table 1-1.

In accordance with 18 C.F.R. § 5.15, Boott has conducted studies as provided in the study plan and schedule approved in the Commission's March 13, 2019 Study Plan Determination (SPD) for the Project.

Date	Milestone
April 30, 2018	PAD and NOI Filed
June 15, 2018	Scoping Document 1 (SD1) Issued by FERC
July 17, 2018	FERC Agency and Public Scoping Meetings Conducted
July 18, 2018	Project Site Visit Held
September 27, 2018	Scoping Document 2 (SD2) Issued by FERC
September 28, 2018	Proposed Study Plan (PSP) Filed
October 18 & 19, 2018	PSP Meeting Conducted
January 28, 2019	Revised Study Plan (RSP) Filed
March 13, 2019	FERC Issued SPD
February 25, 2020	Initial Study Report (ISR) Filed
March 11, 2020	ISR Meeting
June 12, 2020	FERC Issued Revised Process Plan and Schedule
September 30, 2020	Revised ISR Filing

### Table 1-1 Major ILP Milestones Completed

Date	Milestone
December 2, 2020	Draft License Application (DLA) filed
February 2, 2021	FERC Issued Determination on Requests
February 25, 2021	Revised ISR Filing
April 30, 2021	Final License Application (FLA) filed
June 23, 2021	FERC Issued Determination on Requests
November 1, 2021	Updated Study Report (USR) filed
March 1, 2022	FERC Issued Determination on Requests

Boott has continued consultation with stakeholders regarding the approved studies as required by the Commission's SPD. In accordance with the schedule presented in the RSP, Boott has also provided stakeholders with Quarterly ILP Study Progress Reports that include a description of study activities conducted during the previous quarter, activities expected to occur in the next quarter, and identified variances from the approved study plan.

In accordance with the Commission's March 1, 2022 Determination on Requests, Boott has prepared this initial Whitewater Boating and Access Study Report. This report describes the methods and results of the approved Whitewater Boating and Access Study conducted to date as part of obtaining a new license for the Project.

### 1.2 Background

At the normal pond elevation of 92.2 feet National Geodetic Vertical Datum of 1929 (NGVD 29) (crest of the pneumatic flashboards), the surface area of the impoundment encompasses an area of approximately 1,236 acres. The gross storage capacity between the normal surface elevation of 92.2 feet and the minimum pond level of 87.2 feet (at spillway crest) is approximately 6,180 acre-feet. The Project operates in a run-of-river (ROR) mode using automatic pond level control and has no usable storage capacity.

Pursuant to existing License Article 38 and the FERC-approved Recreation Plan, Boott maintains the E. L Field Powerhouse Visitor Center. The Visitor Center is the Project's only FERC-approved recreation facility. Non-Project related recreational facilities and opportunities in the Project's vicinity include the Depot Street Boat Ramp, Greely Boat Ramp, Lowell National Historical Park, Lowell Heritage State Park, Merrill Park, Moore's Falls Conservation Area, and the Rourke Brothers Boat Ramp. Boating in the Project vicinity includes canoeing, kayaking, rowing, and motorboating. The river provides quickwater and flatwater experiences for canoeists and kayakers and is one of the largest water bodies in the region for motor boating. Local watershed organizations sponsor a variety of paddling trips on the Merrimack River and its tributaries throughout

the spring, summer, and fall for beginner and intermediate paddlers (New Hampshire Department of Environmental Service [NHDES] 2019). Whitewater boating is less popular in the area; however, American Whitewater (AW) reports a 1.25-mile run on the Concord River through downtown Lowell with a difficulty of class III and class IV rapids under normal flows. The whitewater section has four named rapids, and numerous surfing and play spots (American Whitewater 2022). Upstream of the northern extent of the Project impoundment is a whitewater kayak course located in Manchester, New Hampshire. There are also class I-II+ rapids located between Amoskeag Falls to Goffs Falls (City of Manchester 2022).

Boott filed with the Commission their Updated Recreation and Aesthetics Study Report on November 1, 2021. As part of the study, Boott consulted with the National Park Service (NPS), Massachusetts Department of Conversation and Recreation (MADCR), and AW to identify specific locations for the personal interviews and field reconnaissance. Included in the study was an informal non-Project whitewater takeout location downstream from the Project and along the riverfront behind Edward A. LeLacheur Park. While no personal interviews were conducted at the whitewater takeout location due to a lack of encountered recreationists, the results of the online survey indicated interest in whitewater activity at the Project. Respondents noted the Project's proximity to the popular whitewater rapids on the Concord River, therefore suggesting the Project's bypassed reach would also be utilized if the conditions were right. However, respondents noted that the site has public safety and access considerations.

In comments filed on the DLA on February 25, 2021, AW states that whitewater and flatwater paddling are popular recreational activities in the Merrimack Valley. For whitewater boaters, the Winnipesaukee, Pemigewasset, Merrimack, and Concord rivers offer downriver paddling and playboating opportunities when flows are sufficient, generally during the spring runoff and during periodic high-water events. When there is spillage over the Pawtucket Dam, AW reports that whitewater boating in the Project's bypassed reach is enjoyed by AW members. In addition, under high flow conditions the Project's tailrace provides sufficient flows to create hydraulics that could be utilized by whitewater boaters for playboating under either current or enhanced conditions that are suitable for playboating. Playboating is a style of whitewater boating that is frequently enjoyed by whitewater boaters where suitable hydraulic conditions are present (AW 2021).

### 2 Study Goals and Objectives

In accordance with the Commission's March 13, 2019 SPD, the goal of this study is to assess the Project's bypass reach for whitewater boating and access. The objectives of the study are as follows:

 Assess a range of flows on whitewater boating opportunities in the Project's bypass reach;

- Assess the frequency, timing, duration, and predictability of paddling flows under current and proposed Project operations;
- Define the need for put-in and take-out points for boaters; and
- Assess the flow information needs for whitewater boating and the current and potential flow information distribution system.

### 3 Study Area

In accordance with the Commission's SPD, the general study area for the Whitewater Boating and Access Study includes the Project's bypass reach extending downstream approximately two miles to the confluence of the Concord River.

### 4 Methodology

The methods established for this study are based on the guidance provided in *Flows and Recreation: A Guide to Studies for River Professionals* (Whittaker, 2005).

### 4.1 Study Planning and Preparation

Primary planning and preparation activities for the Whitewater Boating and Access Study were: (1) formation of a Study Working Group and identification of volunteers to participate in controlled flow release evaluations; (2) identification of appropriate put-in and take-out locations for on-water evaluations; (3) development of a safety plan; (4) determine method for verifying flows in the Project's bypass reach; and (5) development of survey forms to be used in the execution of the flow evaluations. In accordance with the SPD, Boott initiated and completed all primary planning and preparation activities for the Whitewater Boating and Access Study.

### 4.1.1 Formation of a Study Working Group and Identification of Volunteer Boaters for Controlled Release Evaluations

Boott conducted a review of any existing online information and anecdotal evidence regarding whitewater conditions. On July 24, 2019, Boott invited representatives from AW, NPS, the City of Lowell, MADCR, whitewater outfitters, and other interested stakeholders to form the Study Working Group and to participate in a Study Working Group meeting at the Project. Correspondence between Boott and interested stakeholders is provided in Appendix A.

## 4.1.2 Identification of River Access Locations, Boating Feasibility, and Selection of Study Flows

Boott met with the Study Working Group on August 8, 2019 at the Project to coordinate study planning, identify potential put-in and take-out locations, discuss safety concerns, and identify potential volunteers to participate in controlled flow releases. Stakeholders that attended the site visit included AW, NPS, City of Lowell Parks Department, City of Lowell Emergency Management, Lowell Parks and Conservation Trust, and Zoar Outdoor.

This Study Working Group meeting identified a need to visually document a range of flows in the Project's bypass reach to assist participant selection of flows for the controlled flow releases. Since the Study Working Group participants had limited experience boating the bypass reach, participants could not make informed choices on which flows would be appropriate for boating.

Accordingly, On October 28, 2019, Boott distributed a Whitewater Flow Documentation Plan to the Study Working Group that described the methods and approach for (a) documenting the range of flow conditions in the bypass reach, and (b) consulting with the Study Working Group to identify flows suitable for this study. Boott requested the Study Working Group provide comments by November 11, 2019. Boott appreciates the productive comments provided by the Study Working Group on the Whitewater Flow Documentation Plan. Boott modified the Whitewater Flow Documentation Plan based on comments from stakeholders, and distributed revisions to the Study Working Group on January 15, 2020.

In the Whitewater Flow Documentation Plan, Boott proposed to document flows in the bypass reach using cellular-enabled trail cameras and to provide the Study Working Group with a summary report that presents photographs of the bypass reach under various flow conditions. Boott deployed the cellular-enabled trail cameras March of 2020, and the cameras remained installed through May 15, 2020. The cameras recorded photos on an hourly basis during daylight hours. The resulting photographs were date-and time-stamped.

### 4.1.3 Development of a Safety Plan

The Whitewater Boating and Access Study Safety Plan (Safety Plan) is intended to provide guidelines and protocols for protecting the safety of volunteer study participants boating the Project's bypass reach during controlled flow releases. This Safety Plan also provides procedures for emergency situations and guidance for communicating with study participants, Project staff, and emergency responders. The Safety Plan was developed in consultation the Study Working Group and distributed to stakeholders on September 10, 2020. The Safety Plan is appended to this report as Appendix B.

The volunteer boaters for the controlled release evaluations will be experienced and have the skills necessary to boat the reach. AW and the whitewater boaters will have the

responsibility for determining who is qualified to participate in the evaluations. Participants may also be required to sign a liability waiver prior to taking part in on-water evaluations. Boott developed the Safety Plan and will require that all study participants review and adhere to its requirements and applicable Boott safety policies. This will include, among other items, that participants be equipped with standard safety gear as required by the "Safety Code of American Whitewater."

Additionally, as a condition to participation in the controlled flow releases, Boott requires volunteers to review the Safety Plan and understand the safety measures, guidance, and requirements herein. Boott notes that the Safety Plan includes details about Personal Protective Equipment (PPE) that participants are responsible for providing, as well as mandatory pre-fieldwork Coronavirus Disease 2019 (COVID-19) screening requirements.

### 4.1.4 Flow Verification Method

There is an active, existing United States Geological Survey (USGS) gage installed approximately 2.1 miles downstream of the Pawtucket Dam (USGS No. 01100000, *Merrimack River BL Concord River at Lowell, MA*). There is also an existing USGS gage installed on the Concord River (USGS No. 01099500, *Concord R Below R Meadow Brook, at Lowell, MA*). Flows from the USGS Gage No. 01099500 will be subtracted from the flows at USGS Gage No. 01100000 to account for flows entering the Merrimack River from the Concord River. Real-time data from the existing USGS gages is available online through the USGS website. Boott will use Project operations data in combination with USGS real-time flow information to verify the controlled release flows in the bypass reach during this study. During the flow evaluation portions of this study, information on real-time flow conditions in the bypass reach will be made available by Boott to the Study Working Group and other whitewater boating participants.

### 4.1.5 Development of Survey Forms

Boott developed the following Controlled Flow Release Study forms:

- A Pre-Run Information Form to be completed prior to the start of the study runs to determine each boater's experience level and preferred watercraft of the participants;
- A Single Flow Evaluation Form to be completed after each run to evaluate each boater's experience at that flow; and
- A Comparative Flow Evaluation Form, to be completed after all of the runs have been completed, to compare each of the flows that the boater participated in.

The Controlled Flow Release Study Forms were developed in consultation AW and distributed on May 14, 2020. The Controlled Flow Release Study Forms are appended to the report as Appendix C.

### 4.2 Controlled Whitewater Releases

Boott consulted with the Study Working Group to identify appropriate study flows based on the feasibility assessment, visual inspection of the survey reach, and participants' previous whitewater boating experience. Boott is coordinating with AW to monitor site conditions and flow conditions to schedule the controlled whitewater releases. Boott anticipates up to three flows will be studied. Each of the controlled releases will be provided for up to 3 hours. This will afford participants the opportunity to boat the reach and make multiple passes at each flow so that participants are able to evaluate different lines through various portions of the study reach. Pre, post, and comparative surveys will be completed by participants during this portion of the study.

Following completion of the controlled flow releases, Boott will conduct an on-site meeting to discuss the results of the study and summarize opinions about the feasibility or quality of different types of boating opportunities at different flows.

### 4.3 Whitewater Recreational Access Evaluation

Based on the results of the Recreation and Aesthetics Study, and in consultation with the Study Working Group and NPS, Boott will conduct an evaluation of prospective whitewater recreational access to the bypass reach. This evaluation will consider:

- Public interest in recreational access to the bypass reach;
- The feasibility of potential access areas;
- FERC public safety guidance documents;
- Enhancement that may be required to provide safe public access to the bypass reach, and how such improvements may affect aesthetic and historic resources;
- Public safety concerns associated with access to the bypass reach; and
- Cost estimates for developing recreational access to the Project's canal system.

### 5 Study Results

### 5.1.1 Identification of River Access Locations and Boating Feasibility

As noted, Boott met with the Study Working Group on August 8, 2019 at the Project to coordinate study planning, identify potential put-in and take-out locations, discuss safety concerns, and identify potential volunteers to participate in controlled flow releases. Stakeholders who attended included AW, NPS, City of Lowell Parks Department, City of Lowell Emergency Management, Lowell Parks and Conservation Trust, and Zoar Outdoor. Boott also met with American Whitewater in September 2020 at the site to revisit the potential put-in and take-out locations and discuss safety concerns in anticipation of conducting the study in October of 2020.

These two site visits identified a whitewater staging area located at the Blacksmith's Shop site above the Pawtucket Dam and Pawtucket Gatehouse (Photo 5-1); this area is owned by MADCR and is under easement to Boott. This location will be used for parking and study preparation. Depending on the number of boaters participating in the study, Boott will provide alternative parking at the University of Massachusetts Lowell and provide transportation. As shown in Figure 5-1, a put-in location below the Pawtucket Dam was identified and is accessible off the Northern Canal Walkway (Photo 5-2). The take-out location identified is the informal non-Project river access location downstream from the Project and along the riverfront near Edward A. LeLacheur Park (Figure 5-1; Photo 5-3). At each potential access location, Boott and AW performed shoreline and safety evaluations, including evaluations of the slope of the shoreline, road access, vegetation growth and clearing requirements, and other access benefits and constraints. In anticipation of the study being conducted in October 2020, Boott performed a site review in the fall of 2020 of the put-in and take-out locations. The site review identified the need for a cleanup to clear safety hazards including overgrowth and debris. Photographs 5-2 and 5-3 were captured after these areas were cleared.

Given the portage length ( $\pm$  0.9 mile) between the take out and put-in, number of participants, car traffic, and other safety concerns, Boott will coordinate shuttling boaters by vehicle from the take-out to the put-in locations with AW and the study participants.



Photo 5-1 Whitewater Staging Area Above the Pawtucket Dam



Photo 5-2 Whitewater Put-In Access Location Below Pawtucket Dam



Photo 5-3 Whitewater Take-Out River Access Point Downstream from Project

Whitewater Boating and Access Study Lowell Hydroelectric Project (FERC No. 2790)

### Figure 5-1 Identified Put-In/Take-Out Locations



### 5.1.2 Selection of Study Flows

On September 2, 2020 the Whitewater Flow Documentation Report was distributed to stakeholders for review and comment (Appendix D). To document the whitewater conditions in the bypass reach under various flows, Boott deployed four cellular-enabled trail cameras to capture time- and date-stamped images of the bypass reach on an hourly basis during daylight hours. The camera locations were identified in consultation with the Study Working Group, with specific input from AW. Boott provided documentation of bypass flows between 1,681 cubic feet per second (cfs) to 21,672 cfs.

After review of the Whitewater Flow Documentation Report and consultation with stakeholders, the Study Working Group decided to focus on bypass flows ranging from 2,500 cfs to 8,600 cfs. The Lowell Project is an ROR hydropower plant. The plant has a total hydraulic capacity of up to 6,600 cfs (hydraulic capacity of the E.L. Field Powerhouse units). Given this, the ideal Merrimack River flow range to perform the study is approximately 8,000 cfs to 10,000 cfs. As shown below in Table 5-1, the Project experiences average Merrimack River flows within this range in early to late spring. Most months have a 10% exceedance of these flows.

Month	Minimum (cfs)	90% Exceedance (cfs)	Average (cfs)	10% Exceedance (cfs)	Maximum (cfs)
January	916	3,462	7,651	12,834	39,710
February	1,478	3,272	6,813	11,415	39,180
March	1,914	4,508	11,484	21,355	50,220
April	2,765	6,558	17,901	31,178	78,890
May	2,034	4,112	10,749	18,657	88,410
June	874	2,279	6,768	13,286	44,660
July	670	1,325	4,207	9,270	29,820
August	569	1,121	3,526	6,852	30,030
September	460	1,008	3,162	6,025	32,264
October	787	1,676	5,938	12,706	50,150
November	1,345	2,888	7,978	14,747	30,990
December	1,839	3,472	9,141	17,243	34,810
Annual	460	1,723	7,941	17,059	88,410

### Table 5-1 Lowell Project Hydrologic Data (1987-2016)

Note: Project hydrology was determined by subtracting flows from USGS Gage No. 01099500 (*Concord R Below R Meadow Brook, at Lowell, MA*) from USGS Gage No. 01100000 (*Merrimack River BL Concord River at Lowell, MA*).

Additionally, for planning and coordination purposes, Boott and the AW use the National Weather Service's Northeast River Forecast Center (NERFC) for the Merrimack River at

Lowell, Massachusetts to predict and forecast the range of possible river levels over a 10-day period (National Weather Service 2022). As shown below in Figure 5-2, the NERFC for the Merrimack River provides for mostly likely flows (25-75%), likely (10-90%), and less likely (5-95%). Boott uses NERFC to monitor flow predictions in anticipation of performing the study.



Figure 5-2 NERFC Merrimack River 10-Day River Flow Probabilities

### 6 Analysis and Discussion

In accordance with the SPD, Boott initiated and completed all primary planning and preparation activities for the Whitewater Boating and Access Study. Primary planning and preparation activities for the Whitewater Boating and Access Study were: (1) formation of a Study Working Group and identification of volunteers to participate in controlled flow release evaluations; (2) identification of appropriate put-in and take-out locations for on-water evaluations; (3) development of a safety plan; (4) determination of method for verifying flows in the Project's bypass reach; and (5) development of survey forms to be used in the execution of the flow evaluations.

Boott has made considerable progress in meeting all four of the study objectives approved in the SPD: (1) assess a range of flows on whitewater boating opportunities in the Project's bypassed reach; (2) assess the frequency, timing, duration, and predictability of paddling flows under current and proposed Project operation; (3) assess the need for access points for boaters; and (4) assess flow information needs for whitewater boating. Boott remains committed to completing the Whitewater Boating and

Source: National Weather Service 2022

Access Study during the summer of 2022, when appropriate river flow conditions are available.

Due to the COVID-19 pandemic, efforts to conduct the controlled flow releases portion of the Whitewater Boating and Access Study in early- to mid-2020 were postponed. In September 2020, Boott conducted a site visit to the Project with AW to evaluate options for performing the Whitewater Boating and Access Study in 2020. After the site visit, flow conditions in the Merrimack River as reported by NERFC showed optimal flow ranges to conduct the study on or about October 17, 2020. Boott notified the Study Working Group and all other interested participants that the study could be performed on October 17, 2020 (Appendix A). However, flows in the Merrimack River dropped too low to perform the study. Boott subsequently notified stakeholders of cancellation. Following cancellation, Boott held regular conference calls with AW of the Study Working Group to discuss schedule and projected environmental conditions. Boott continued these conference calls through November 2020 until it was determined that the projected Merrimack River flows were too low, such that the Whitewater Boating and Access Study should be delayed until 2021 as more appropriate and safe environmental conditions were available. On January 19, 2021, Boott verbally informed the Commission that the Whitewater Boating and Access Study would not be complete by the February 25, 2021 deadline for the USR filing.

Appropriate flows were projected for May 15, 2021 and Boott worked with AW to coordinate logistics to conduct the study. However, under the flow conditions required for the study, Boott requires at least two operators to back down the flow through the E.L. Field Powerhouse. One operator must be stationed at the powerhouse and another at the Pawtucket Gatehouse. However, two Boott operators were not available to assist in the study on May 15, 2021, and the study was postponed.

Additionally, during a field reconnaissance in the Project bypass reach in late May 2021, Boott discovered a line of rebar projecting from the bedrock which would pose a serious hazard to whitewater boaters. The primary hazard consists of 40 to 50 rebars in a line about 200 feet long, running parallel to and about 50 feet outboard from the E.L. Field Powerhouse's western wall and the tailrace training wall. The rebars are 1 to 1.5 inches in diameter and project from the bedrock about 1.5 to 2 feet. Most of the bars are bent over to varying degrees and at random angles. Boott also discovered a single piece of rebar projecting about 3 feet above the water's surface at the left bank of the bypass reach near the abutment of the School Street Bridge. As summarized in a filing to FERC on December 24, 2021, Boott does not believe that it will be feasible to cut or remove the line of rebar adjacent to the E.L. Field Powerhouse in the near term due to access difficulty. For the purposes of the study, Boott will mark the line of rebar by fastening three or more large orange floats at the upstream end, middle and downstream end of the line. Boott is currently waiting for low flow conditions in the Merrimack River to expose and safely access the rebar for flagging.

Boott held a conference call with AW on April 14, 2022 to discuss flow predictions and environmental site conditions (e.g. the rebar). Boott will coordinate with AW to update the Safety Plan accordingly prior to implementation of the controlled flow releases. The

Safety Plan will be redistributed to all participants for review prior to the controlled flow releases.

### 7 Agency Correspondence

A summary of correspondence and consultation related to the Whitewater Boating and Access Study is presented in Table 7-1. Appendix A provides copies of relevant correspondence.

Date	From	То	Subject
July 24, 2019	HDR, Boott	AW, NPS, MADCR	Invitation to Participate In Study Working Group
July 31, 2019	American Whitewater	HDR and Boott	Logistics regarding Whitewater Boating Study
July 31, 2019	HDR, Boott	American Whitewater	Logistics regarding Whitewater Boating Study
August 2, 2019	Boott	NPS, Lowell Land Trust, Lowell Fire Department	Logistics regarding Study Working Group Site Visit
October 28, 2019	HDR and Boott	Study Working Group	Whitewater Flow Documentation Plan
November 12, 2019	AW	HDR and Boott	Comments on the Whitewater Flow Documentation Plan
May 8, 2020	HDR	AW	Logistics on the Whitewater Boating Study
May 14, 2020	HDR	AW	Redistribution of Whitewater Boating Study Documents
July 29, 2020	AW	HDR, Boott	Logistics on the Whitewater Boating Study
July 31, 2020	HDR, Boott	AW	Logistics on the Whitewater Boating Study
August 21, 2020	HDR, Boott	AW	Distribution of Whitewater Flow Documentation Report
October 13, 2020	NPS	HDR, Boott	Whitewater Boating and Access Study implementation
October 13, 2020	HDR, Boott	NPS, Lowell Trust, Zoar Outdoor	Whitewater Boating and Access Study implementation
October 26, 2020	HDR, Boott	AW	Whitewater Boating and Access Study implementation
October 26, 2020	AW	HDR, Boott	Whitewater Boating and Access Study implementation
April 19, 2021	AW	Boott, HDR	Whitewater Boating and Access Study implementation
April 20, 2021	AW	Boott, HDR	Whitewater Boating and Access Study implementation
May 10, 2021	AW	Boott	Whitewater Boating and Access Study implementation

### Table 7-1 Summary of Consultation and Correspondence

Date	From	То	Subject
May 13, 2021	Boott	AW	Whitewater Boating and Access Study implementation
April 11, 2022	AW	Boott	Whitewater Boating and Access Study implementation
April 11, 2022	Boott	AW	Whitewater Boating and Access Study implementation

### 8 Variances from FERC-Approved Study Plan

The Whitewater Boating and Access Study has experienced delays in completion but otherwise has been conducted in full conformance with the Commission's SPD.

In accordance with FERC's March 1, 2022 Determination on Requests, Boott will make all efforts to complete the controlled flow releases by August 1, 2022, when appropriate river flow conditions are available and after all potential hazards to boaters are identified and appropriately mitigated.

### 9 Literature Cited

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Appendix A -Copies of Study Correspondence

### **Iffert**, Kelsey

From:	Quiggle, Robert
Sent:	Wednesday, July 24, 2019 10:21 AM
То:	Bob Nasdor (bob@americanwhitewater.org);
Cc:	Christine_bruins@nps.gov; Anderson, Elise (EGP North America); 'Kevin.Webb@enel.com'; MacVane, Kelly; Scott, Kelsey; Gibson, Jim
Subject:	Lowell Hydroelectric Project (FERC No. 2790-072) Whitewater Boating and Access Study
Attachments:	20190724 Lowell Whitewater Boating Study Working Group Invite.pdf

Dear Stakeholders:

Boott Hydropower, LLC, a subsidiary of Enel Green Power North America, is pursuing a new license from the Federal Energy Regulatory Commission (FERC) for the Lowell Hydroelectric Project (FERC No. 2790) (Project) located along the Merrimack River in Middlesex County, Massachusetts, and in

Hillsborough County, New Hampshire. In support of Project relicensing, Boott is conducting a Whitewater Boating and Access Study in the Project's bypassed reach located in the City of Lowell. On behalf of Boott, we are inviting your participation in an upcoming Whitewater Boating and Access Study Working Group site visit to the Project on August 8, 2019. The site visit is an important component of the study and will be an opportunity to discuss study logistics, volunteer participation, safety, boater access, boatability, flows in the bypassed reach, and survey instruments. Additional details regarding the August 8, 2019 site visit are presented in the attached letter.

Should you have any questions regarding the upcoming site visit, please contact Mr. Kevin Webb, Enel Hydro Licensing Manager, at 978-935-6039 or via email at <u>Kevin.Webb@enel.com</u>.

Thank you,

Robert Quiggle, RPA

Regulatory and Environmental Section Manager

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us



**Boott Hydropower, LLC** A Subsidiary of Enel Green Power North America, Inc.

100 Brickstone Square, Suite 300 – Andover, MA 01810 – USA T +1 978 681 1900 – F +1 978 681 7727

Via Email and Post

July 24, 2019

Mr. Robert Nasdor NE Stewardship Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org

Ms. Celeste Bernardo Superintendent Lowell National Historic Park US National Park Service 67 Kirk Street Lowell, MA 01852 celeste bernardo@nps.gov

Mr. Steve Carlin Park Supervisor Lowell Heritage State Park Massachusetts Department of Conservation & Recreation 160 Pawtucket Blvd. Lowell, MA 01854 <u>steve.carlin@state.ma.us</u>

Mr. George Rose Deputy Director Office of Emergency Management The City of Lowell Fire Department JFK Civic Center 99 Moody Street Lowell, MA 01852

### Re: Lowell Hydroelectric Project (FERC No. 2790-072); Whitewater Boating and Access Study

Dear Stakeholders:

Boott Hydropower, LLC (Boott), a subsidiary of Enel Green Power North America, Inc. (Enel), is the Licensee and owner of the 22.4 megawatt Lowell Hydroelectric Project (FERC No. 2790) (Project or Lowell Project). The Lowell Project is located on the Merrimack River in Middlesex County, Massachusetts, and in Hillsborough County, New Hampshire. The existing license for the Project was issued by the Federal Energy Regulatory Commission (FERC or Commission) with an effective date of May 1, 1973. The existing license expires on April 30, 2023. Accordingly, Boott is pursuing a new license for the Project pursuant to the Commission's Integrated Licensing Process (ILP), as described at 18 Code of Federal Regulations Part 5.

In accordance with the ILP, Boott developed a Pre-Application Document (PAD) and Notice of Intent (NOI) which were filed with the Commission on April 30, 2018 to initiate the formal relicensing process. By letter dated August 8, 2018, American Whitewater (AW) provided comments on the PAD and NOI and requested that Boott undertake a controlled flow release whitewater study in support of Project relicensing. Pursuant

to the requirements of the ILP, Boott developed a Proposed Study Plan (PSP) that was filed with the Commission on September 28, 2018. In the PSP, Boott proposed a Whitewater Boating and Access Study to assess the Project's bypass reach for whitewater boating and boater accessibility. A revised Whitewater Boating and Access Study plan was filed in Boott's January 28, 2019 Revised Study Plan (RSP) for Project relicensing. As described in the RSP, Boott proposed to conduct a Whitewater Boating and Access Study based on the guidance provided in *Flows and Recreation: A Guide to Studies for River Professionals*<sup>1</sup>. FERC issued the Study Plan Determination (SPD) for the Project on March 13, 2019. The Commission's SPD approved the Whitewater Boating and Access Study plan without modifications.

As described in the approved Whitewater Boating and Access Study plan, Boott has proposed to form a Whitewater Boating and Access Study Working Group (Working Group) to assist in study planning and coordination and to identify volunteer boaters to participate in this study. As an initial step in the planning process, Boott is inviting potentially interested stakeholders to participate in a Working Group site visit at the Project to discuss the study schedule and logistics, volunteer participation, general safety, flow releases, and the survey forms included as appendices D, E, and F of the RSP. During this site visit, the Working Group will also conduct a reconnaissance of the Project's bypass reach to identify site-specific safety concerns and access areas.

Boott invites stakeholders to participate in a Working Group site visit at the Project on August 8, 2019 from 9:00 AM until 12:00 PM. Please notify the undersigned at <u>Kevin.Webb@enel.com</u> if you intend to participate in the Working Group site visit or if you would like to suggest a different date and/or time. Parties interested in participating should meet at the Project's E.L. Field Powerhouse located at 145 Pawtucket Street, Lowell, Massachusetts 01854. Please wear sturdy footwear; no sandals, open-toed shoes, or shorts.

At this time, Boott is not aware of other stakeholders or organizations with an interest in participating in the Working Group. If your office knows of any additional stakeholders or organizations who should be invited to participate, Boott respectfully requests that you notify the undersigned via email at your earliest convenience so that they can be invited to participate in the site visit.

On behalf of Boott, I appreciate the opportunity to consult with you, and we look forward to meeting with you in August to discuss the upcoming Whitewater Boating and Access Study. Please do not hesitate to contact me at (978) 935-6039 or via email at <u>Kevin.Webb@enel.com</u> if you have any questions concerning this study or Project relicensing.

Sincerely, Boott Hydropower, LLC

Kevin M. Webb Hydro Licensing Manager

Cc: E. Anderson (Enel) Christine Bruins (NPS) R. Quiggle (HDR)

<sup>&</sup>lt;sup>1</sup> Whittaker. (2005). *Flows and Recreation: A Guide to Studies for River Professionals.* Washington, DC: Hydropower Reform Coalition and National Park Service - Hydropower Recreation Assistance.

### **Iffert**, Kelsey

From:	Quiggle, Robert
Sent:	Wednesday, July 31, 2019 11:24 AM
То:	Bob Nasdor; Webb, Kevin (EGP North America)
Cc:	Anderson, Elise (EGP North America); Scott, Kelsey
Subject:	RE: Lowell Hydroelectric Project (FERC No. 2790-072) Whitewater Boating and Access
	Study

Thanks, Bob. We are continuing to do outreach to the invited participants, and we will let you know when we have a response.

#### Robert Quiggle, RPA

Regulatory and Environmental Section Manager

HDR 1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Bob Nasdor [mailto:bob@americanwhitewater.org]
Sent: Wednesday, July 31, 2019 6:48 AM
To: Webb, Kevin (EGP North America) <kevin.webb@enel.com>; Quiggle, Robert <Robert.Quiggle@hdrinc.com>
Cc: Anderson, Elise (EGP North America) <elise.anderson@enel.com>
Subject: Re: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

We need to firm up whether this is happening on the 8th by Friday or wise postpone the meeting to another week.

Robert Nasdor American Whitewater Northeast Stewardship & Legal Director 65 Blueberry Hill Lane Sudbury, MA 01776 617-584-4566 bob@americanwhitewater.org

From: Webb, Kevin (EGP North America) <<u>Kevin.Webb@enel.com</u>>
Sent: Friday, July 26, 2019 9:58:18 AM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>; Bob Nasdor <<u>bob@americanwhitewater.org</u>>
Cc: Anderson, Elise (EGP North America) <<u>elise.anderson@enel.com</u>>
Subject: RE: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

Thanks Rob. Either of those days would work for me.

From: Quiggle, Robert [mailto:Robert.Quiggle@hdrinc.com] Sent: Friday, July 26, 2019 9:52 AM To: Bob Nasdor

### **Cc:** Webb, Kevin (EGP North America); Anderson, Elise (EGP North America) **Subject:** RE: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

Bob:

I haven't had any additional feedback, but I will let you know when we hear back from the group. Copying Kevin and Elise with Enel here so that they can stay in the loop for planning purposes.

Thanks,

#### Robert Quiggle, RPA

Regulatory and Environmental Section Manager

HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Bob Nasdor [mailto:bob@americanwhitewater.org]
Sent: Thursday, July 25, 2019 7:51 AM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Subject: Re: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

Any feedback from others on the meeting? My first choice would be on the 9th, second choice on the afternoon of the 8th. Thanks

Bob

Robert Nasdor American Whitewater Northeast Stewardship & Legal Director 65 Blueberry Hill Lane Sudbury, MA 01776 617-584-4566 bob@americanwhitewater.org

From: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Sent: Wednesday, July 24, 2019 1:03:16 PM
To: Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>
Subject: RE: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

No problem, Bob. See you next month

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Bob Nasdor | AW [mailto:bob@americanwhitewater.org]
Sent: Wednesday, July 24, 2019 12:58 PM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Subject: Re: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

Oops. Wrong year. 2020. That should work for me.

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

Join American Whitewater!

On Wed, Jul 24, 2019 at 12:42 PM Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>> wrote:

Bob:

You may be looking at the wrong month (maybe June?); August 8 is a Thursday.

I think this will be a good opportunity for everyone to really have a look at the reach together and work out some of the logistics. Looking forward to meeting with you at Lowell.

Thanks,

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

HDR 1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Bob Nasdor | AW [mailto:bob@americanwhitewater.org]
Sent: Wednesday, July 24, 2019 12:37 PM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Subject: Re: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

Hi Rob,

Thanks for sending this. Looking forward to the meeting. This is scheduled for Saturday, August 8th? I would have no objections to this taking place on Fiday August 7th if that's better for others.

Bob

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

On Wed, Jul 24, 2019 at 10:20 AM Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>> wrote:

Dear Stakeholders:

Boott Hydropower, LLC, a subsidiary of Enel Green Power North America, is pursuing a new license from the Federal Energy Regulatory Commission (FERC) for the Lowell Hydroelectric Project (FERC No. 2790) (Project) located along the Merrimack River in Middlesex County, Massachusetts, and in Hillsborough County, New Hampshire. In support of Project relicensing, Boott is conducting a Whitewater Boating and Access Study in the Project's bypassed reach located in the City of Lowell. On behalf of Boott, we are inviting your participation in an upcoming Whitewater Boating and Access Study Working Group site visit to the Project on August 8, 2019. The site visit is an important component of the study and will be an opportunity to discuss study logistics, volunteer participation, safety, boater access, boatability, flows in the bypassed reach, and survey instruments. Additional details regarding the August 8, 2019 site visit are presented in the attached letter.

Should you have any questions regarding the upcoming site visit, please contact Mr. Kevin Webb, Enel Hydro Licensing Manager, at 978-935-6039 or via email at <u>Kevin.Webb@enel.com</u>.

Thank you,

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

### **Iffert**, Kelsey

From:	Quiggle, Robert
Sent:	Friday, August 2, 2019 2:11 PM
То:	Bob Nasdor (bob@americanwhitewater.org);
	steve.carlin@state.ma.us;    jcalvin@lowelllandtrust.org;    Christine_bruins@nps.gov
Cc:	Anderson, Elise (EGP North America); 'Kevin.Webb@enel.com'; Battaglia, Brett; Scott,
	Kelsey; Gibson, Jim; Jones, Scott
Subject:	RE: Lowell Hydroelectric Project (FERC No. 2790-072) Whitewater Boating and Access
	Study

### Dear Stakeholders:

Based on feedback from American Whitewater and the National Park Service, we are confirming the Whitewater Boating and Access Study Working Group site visit at the Lowell Hydroelectric Project on August 8, 2019. Participants indicated that an afternoon meeting would be best; accordingly, we are inviting interested stakeholders to **meet at 12 PM on Thursday, August 8, 2019 at the E.L. Field Powerhouse** located at 145 Pawtucket Street, Lowell, Massachusetts 01854. We expect the site visit will last about three hours. As a reminder, please wear sturdy footwear; no sandals, open-toed shoes, or shorts. Should you have any questions about the site visit, please contact me at the phone number or email address below, or contact Mr. Kevin Webb, Enel Hydro Licensing Manager, at 978-935-6039 or via email at <u>Kevin.Webb@enel.com</u>.

Thank you,

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Quiggle, Robert
Sent: Wednesday, July 24, 2019 10:21 AM
To: Bob Nasdor (bob@americanwhitewater.org) ; 'celeste\_bernardo@nps.gov' ; 'steve.carlin@state.ma.us'
Cc: 'Christine\_bruins@nps.gov' ; Anderson, Elise (EGP North America) ; 'Kevin.Webb@enel.com' ; MacVane, Kelly ; Scott, Kelsey ; Gibson, James (Jim.Gibson@hdrinc.com)
Subject: Lowell Hydroelectric Project (FERC No. 2790-072) -- Whitewater Boating and Access Study

Dear Stakeholders:

Boott Hydropower, LLC, a subsidiary of Enel Green Power North America, is pursuing a new license from the Federal Energy Regulatory Commission (FERC) for the Lowell Hydroelectric Project (FERC No. 2790) (Project) located along the Merrimack River in Middlesex County, Massachusetts, and in

Hillsborough County, New Hampshire. In support of Project relicensing, Boott is conducting a Whitewater Boating and Access Study in the Project's bypassed reach located in the City of Lowell. On behalf of Boott, we are inviting your participation in an upcoming Whitewater Boating and Access Study Working Group site visit to the Project on August 8, 2019. The site visit is an important component of the study and will be an opportunity to discuss study logistics, volunteer participation, safety, boater access, boatability, flows in the bypassed reach, and survey instruments. Additional details regarding the August 8, 2019 site visit are presented in the attached letter.

Should you have any questions regarding the upcoming site visit, please contact Mr. Kevin Webb, Enel Hydro Licensing Manager, at 978-935-6039 or via email at <u>Kevin.Webb@enel.com</u>.

Thank you,

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

### **Iffert**, Kelsey

From:	Quiggle, Robert
Sent:	Monday, October 28, 2019 3:25 PM
To:	Bob Nasdor (bob@americanwhitewater.org); celeste_bernardo@nps.gov; Bruins, Christine; Cooksey, William (DCR); John Aziz; Hoffmann, Peter (DCR); 'bruce@zoaroutdoor.com'; kevin@zoaroutdoor.com; Rose, George; CMcCall@lowellma.gov
Cc:	'Kevin.Webb@enel.com'; Anderson, Elise (EGP North America); Scott, Kelsey
Subject:	Lowell Hydroelectric Project (FERC No. 2790-072) Whitewater Boating and Access Study
Attachments:	20191028 Lowell Whitewater Flow Documentation Plan.pdf
Follow Up Flag: Flag Status:	Follow up Completed

### Working Group Participants:

Boott Hydropower, LLC (Boott) is pursuing a new license from the Federal Energy Regulatory Commission (FERC) for the continued operation of the Lowell Hydroelectric Project (FERC No. 2790)(Project) located along the Merrimack River. In support of Project relicensing, Boott is conducting a Whitewater Boating and Access Study as approved in FERC's March 13, 2019 Study Plan Determination for the Project. Pursuant to the approved study plan, Boott met with the Whitewater Boating and Access Study Working Group (Working Group) at the Project on August 8, 2019 to coordinate study planning, identify potential volunteers to participate in controlled flow releases, and to identify potential put-in and take-out locations.

During the August 8, 2019, meeting and site visit, the Working Group indicated a need to visually document a range of flows in the Project's bypass reach in order to assist the participants in identifying which flows to select for the controlled flow releases. Accordingly, Boott has developed the attached Whitewater Flow Documentation Plan that describes the methods for documenting a range of flow conditions in the bypass reach and consulting with the Working Group to identify the appropriate flows for the controlled flow releases.

In order to facilitate implementation of the Whitewater Flow Documentation Plan, Boott is seeking your written (email) concurrence with the proposed plan by November 11, 2019. If you have questions or need additional information, please contact Kevin Webb, Boott Hydro Licensing Manager, at (978) 935-6039 or via email at Kevin.Webb@enel.com.

Thank you,

#### Robert Quiggle, RPA

Regulatory and Environmental Section Manager

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us



100 Brickstone Square, Suite 300 – Andover, MA 01810 – USA T +1 978 681 1900 – F +1 978 681 7727

Via Email Distribution

October 28, 2019

### To: Whitewater Boating and Access Working Group

#### Re: Lowell Hydroelectric Project (FERC No. 2790-072); Whitewater Boating and Access Study Whitewater Flow Documentation Plan

Dear Whitewater Boating and Access Working Group:

Boott Hydropower, LLC (Boott), a subsidiary of Enel Green Power North America, Inc., is the Licensee and owner of the 20.2 megawatt Lowell Hydroelectric Project (FERC No. 2790) (Project). The Project is located on the Merrimack River in Middlesex County, Massachusetts, and in Hillsborough County, New Hampshire. The existing license for the Project was issued by the Federal Energy Regulatory Commission (FERC or Commission) with an effective date of May 1, 1973. The existing license expires on April 30, 2023. Accordingly, Boott is pursuing a new license for the Project pursuant to the Commission's Integrated Licensing Process, as described at 18 Code of Federal Regulations Part 5.

In support of Project relicensing, Boott is conducting a Whitewater Boating and Access Study as approved in the Commission's March 13, 2019 Study Plan Determination for the Project. Pursuant to the approved study plan, Boott met with the Whitewater Boating and Access Study Working Group (Working Group) at the Project on August 8, 2019 to coordinate study planning, identify potential volunteers to participate in controlled flow releases, and to identify potential put-in and take-out locations. During the August 8, 2019, meeting and site visit, the Working Group indicated a need to visually document a range of flows in the Project's bypass reach in order to assist the participants in identifying which flows to select for the controlled flow releases. Since the Working Group participants have had limited experience boating the bypass reach, participants could not make informed choices on which flows would be appropriate for boating. Accordingly, Boott has developed the enclosed Whitewater Flow Documentation Plan that describes the methods for documenting a range of flow conditions in the bypass reach and consulting with the Working Group to identify the appropriate flows for the controlled flow releases.

Boott is proposing to document flows in the bypass reach using cellular-enabled trail cameras and to provide the Working Group with a summary report that presents photographs of the bypass reach under various flow conditions. To capture a wide range of flow conditions, Boott is proposing to deploy cellular-enabled trail cameras from approximately December 1, 2019 through May 15, 2020. The cameras will record photos on an hourly basis during daylight hours, and the photographs will be date- and time-stamped. In the summary report, Boott will present representative photographs at approximately 500 cubic feet-per-second (cfs) intervals (e.g., 500 cfs, 1,000 cfs, 1,500 cfs, etc.) along with the corresponding river flow data.

As described in the enclosed plan, Boott will consult with the Working Group based on the Whitewater Flow Documentation Report to determine the appropriate flows for the controlled flow releases. To facilitate the flow documentation and consultation, Boott anticipates conducting the controlled flow releases once the Working Group has had the opportunity to review the Whitewater Flow Documentation Report and after fish passage operations at the Project end around July 15, 2020. The timing of the controlled flow releases will be dependent on available flows in the Merrimack River.

At this time, Boott is seeking your concurrence regarding the Whitewater Flow Documentation Plan and the general schedule for documenting flows and conducting the controlled flow releases. To facilitate timely deployment of the trail cameras, Boott respectfully requests your written (email) concurrence on or

before November 11, 2019. Please send correspondence to the undersigned at the email address provided below.

On behalf of Boott, I look forward to continued discussions and consultation with the Working Group regarding this study. Please do not hesitate to contact me at (978) 935-6039 or via email at <u>Kevin.Webb@enel.com</u> if you have any questions concerning this study or Project relicensing.

Sincerely, Boott Hydropower, LLC

• N

Kevin M. Webb Hydro Licensing Manager

Encls.

Cc: E. Anderson (Boott) R. Quiggle (HDR)
#### **Email Distribution List**

Mr. Robert Nasdor NE Stewardship Director American Whitewater bob@americanwhitewater.org

Ms. Celeste Bernardo Superintendent Lowell National Historic Park US National Park Service <u>celeste bernardo@nps.gov</u>

Ms. Christine Bruins Community Planner Lowell National Historic Park US National Park Service <u>christine\_bruins@nps.gov</u>

Mr. William Cooksey Massachusetts Department of Conservation and Recreation Program Manager william.cooksey@state.ma.us

Mr. John Aziz Massachusetts Department of Conservation and Recreation Forest and Park Supervisor John.Aziz@mass.gov

Mr. Peter Hoffmann Massachusetts Department of Conservation and Recreation Forest and Park Regional Coordinator <u>peter.hoffmann@state.ma.us</u>

Mr. Bruce Lessels President Zoar Outdoor <u>bruce@zoaroutdoor.com</u>

Mr. Kevin McMillan Director of Guided Programs Zoar Outdoor <u>kevin@zoaroutdoor.com</u>

Mr. George Rose Deputy Director Office of Emergency Management City of Lowell Fire Department <u>GRose@lowellma.gov</u>

Ms. Christine McCall Senior Planner City of Lowell Dept. of Planning and Development <u>CMcCall@lowellma.gov</u>



# Whitewater Flow Documentation Plan

Lowell Hydroelectric Project (FERC No. 2790) October 2019

Prepared by:

Prepared for: Boott Hydropower, Ll

Boott Hydropower, LLC Andover, Massachusetts



Lowell Hydroelectric Project Whitewater Flow Documentation Plan

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# List of Acronyms

Boott	Boott Hydropower, LLC
CFR	Code of Federal Regulations
cfs	cubic feet-per-second
FERC	Federal Energy Regulatory Commission (or Commission)
ILP	Integrated Licensing Process
MW	megawatt
NPS	National Park Service
Project	Lowell Hydroelectric Project (or Lowell Project)
RSP	Revised Study Plan
SPD	Study Plan Determination
Study	Whitewater Boating and Access Study
USGS	U.S. Geological Survey
Working Group	Whitewater Boating and Access Study Working Group

# 1 Introduction and Background

Boott Hydropower, LLC (Boott), a subsidiary of Enel Green Power North America, Inc., is the Licensee and operator of the 20.2 megawatt (MW) Lowell Hydroelectric Project (FERC Project No. 2790) (Project or Lowell Project). The Project is located along the Merrimack River in Middlesex County, Massachusetts and in Hillsborough County, New Hampshire. Boott owns and operates the Project as an independent power producer.

The existing license for the Project was issued by the Federal Energy Regulatory Commission (FERC or Commission) with an effective date of May 1, 1973. The existing license expires on April 30, 2023. Accordingly, Boott is pursuing a new license for the Project pursuant to the Commission's Integrated Licensing Process (ILP), as described at 18 Code of Federal Regulations (CFR) Part 5. As proposed in Boott's January 28, 2019 Revised Study Plan (RSP) and approved in the Commission's March 13, 2019 Study Plan Determination (SPD), Boott will conduct a Whitewater Boating and Access Study (Study) in support of Project relicensing.

# 1.1 Whitewater Boating and Access Study Overview

The Lowell Project is a run-of-river hydropower plant. When river flows exceed the hydraulic capacity of the two generating units located at the E.L. Field Powerhouse (combined capacity of approximately 8,000 cubic feet per second [cfs]), excess flows (up to approximately 2,000 cfs) are routed through the downtown Lowell canal system and through the canal units. When inflows exceed the 10,000 cfs capacity of the generating units and canals, all excess flows are passed over the Pawtucket Dam spillway into the bypass reach. The Project has the potential to affect whitewater boating opportunities in the bypass reach when flows are less than 10,000 cfs.

As described in the approved Revised Study Plan, the goal of the Study is to assess the Project's bypass reach for whitewater boating and access opportunities. The objectives of the study are as follows:

- Assess a range of flows suitable for whitewater boating opportunities in the Project's bypass reach;
- Assess the frequency, timing, duration, and predictability of paddling flows under current and proposed Project operations;
- Define potential locations for put-in and take-out points for boaters; and,
- Assess the flow information needs for whitewater boating and the current and potential flow information distribution system.

In accordance with the approved study plan, Boott met with the Whitewater Boating and Access Study Working Group (Working Group) at the Project on August 8, 2019 to coordinate study planning, identify potential volunteers to participate in controlled flow releases, and to identify potential put-in and take-out locations.

During the August 8, 2019, meeting and site visit, the Working Group indicated a need to visually document a range of flows in the Project's bypass reach in order to assist the participants in identifying which flows to select for the controlled flow releases. Since the Working Group participants had limited experience boating the bypass reach, participants could not make informed choices on which flows would be appropriate for boating. Accordingly, Boott has developed this Whitewater Flow Documentation Plan that describes the methods for documenting a range of flow conditions in the bypass reach and consulting with the Working Group to identify the appropriate flows for the controlled flow releases.

#### Methodology 2

To document the whitewater conditions in the bypass reach under various flows, Boott proposes to deploy cellular-enabled trail cameras to capture time- and date-stamped images of the bypass reach on an hourly basis during daylight hours.

In general, the average flows at the Project from June through February are within the operating range of the Project's E.L. Field Powerhouse and the units along the downtown canal system; however, seasonal high water events (in excess of 10,000 cfs) do occasionally occur in the late fall. Boott also maintains flows in the canal system to facilitate National Park Service (NPS) boat tours from May 15 through October 15, annually<sup>1</sup>. Therefore, to capture flows in the bypass reach during months where higher flows typically occur (March through May), and to document a broad range of flow conditions, Boott is proposing to deploy cellular-enabled trail cameras from approximately December 1, 2019 through May 15, 2020.

Boott will deploy cellular-enabled trail cameras at four locations along the bypass reach to capture images of different sections of the reach under the various flows conditions. As shown below in Figure 2-1, Boott is proposing to deploy cameras at the following four locations:

- The Fish Ladder at the Pawtucket Dam; •
- A location along the bypass reach located upstream from the University Avenue Bridge;
- A location along the bypass reach located downstream from the University Avenue Bridge; and
- The E.L. Field Powerhouse.

To verify the flows represented by the photographs, Boott will use Project operations data in combination with U.S. Geological Survey (USGS) information. There is an

<sup>&</sup>lt;sup>1</sup> Although there is no formal flow requirement for the canal system, Boott maintains an operating agreement with the NPS to allow tour boat operations to navigate the canal system. Boott maintains canal water levels within appropriate limits during the May 15 to October 15 tour boat operating season. Operations are maintained through a series of locks and gatehouses along the Canal System

existing USGS gage installed approximately 2.1 miles downstream from the Pawtucket Dam (USGS No. 01100000, Merrimack River BL Concord River at Lowell, MA). There is also an existing USGS gage installed on the Concord River (USGS No. 01099500, Concord R below R Meadow Brook, at Lowell, MA). Flows from the USGS Gage No. 01099500 will be subtracted from the flows at USGS Gage No. 01100000 to calculate flows at the Project. Flows in the bypass can be estimated by applying the weir formula to the depth of flow over each crest gate zone (plus any flow provided via the fish ladder). Bypass flows can also be estimated by subtracting the sum of flow at the E.L. Field Powerhouse and through the canal system from the inflow calculated from the USGS gages as described above.

#### 3 Consultation with Working Group

Boott will prepare a summary Whitewater Flow Documentation Report that provides photographic documentation of a range of flows in the Project's bypass reach. Boott anticipates providing images and verified flows in intervals of approximately 500 cfs (e.g., 500 cfs, 1,000 cfs, 1,500 cfs, etc.). Boott also intends to provide images of verified flows at the lowest and highest flows observed from December 1 through May 15. Once the Working Group has had the opportunity to review the Whitewater Flow Documentation Report, Boott anticipates conducting the controlled flow releases after fish passage operations end around July 15, 2020, to avoid any interference with fish passage studies scheduled for the Spring/Summer 2020 fish passage season.

Based on the information presented in the Whitewater Flow Documentation Report, Boott will consult with the Working Group to select the controlled releases to be provided during the Study in 2020. The timing of the controlled flow releases will be dependent on available flows in the Merrimack River. Each of the controlled releases will be provided for approximately 3 hours. This will afford participants the opportunity to boat the reach and make multiple passes at each flow so that participants are able to evaluate different lines through various portions of the study reach. Pre, post, and comparative surveys will be provided to controlled flow release participants for their completion during this portion of the study (draft pre, post, and comparative surveys can be found in Appendices D through F of the RSP).

#### Figure 2-1. Locations of Cellular-Enabled Cameras



#### **Iffert**, Kelsey

From:	Bob Nasdor   AW <bob@americanwhitewater.org></bob@americanwhitewater.org>
Sent:	Tuesday, November 12, 2019 10:17 AM
То:	Quiggle, Robert
Cc:	celeste_bernardo@nps.gov; Bruins, Christine; Cooksey, William (DCR); John Aziz; Hoffmann, Peter (DCR); bruce@zoaroutdoor.com; kevin@zoaroutdoor.com; Rose, George; CMcCall@lowellma.gov; Kevin.Webb@enel.com; Anderson, Elise (EGP North America): Scott, Kelsey: Joe t
Subject:	Re: Lowell Hydroelectric Project (FERC No. 2790-072) Whitewater Boating and Access Study
Attachments:	Lowell Whitewater Boating Study Documentation Plan Comments.pdf
Follow Up Flag:	Follow up
Flag Status:	Flagged

Dear Rob,

Thank you for the opportunity to comment on the implementation plan for the whitewater boating study. Attached are our comments.

Best regards, Bob

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

On Mon, Oct 28, 2019 at 3:24 PM Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>> wrote:

Working Group Participants:

Boott Hydropower, LLC (Boott) is pursuing a new license from the Federal Energy Regulatory Commission (FERC) for the continued operation of the Lowell Hydroelectric Project (FERC No. 2790)(Project) located along the Merrimack River. In support of Project relicensing, Boott is conducting a Whitewater Boating and Access Study as approved in FERC's March 13, 2019 Study Plan Determination for the Project. Pursuant to the approved study plan, Boott met with the Whitewater Boating and Access Study Working Group (Working Group) at the Project on August 8, 2019 to coordinate study planning, identify potential volunteers to participate in controlled flow releases, and to identify potential put-in and take-out locations.

During the August 8, 2019, meeting and site visit, the Working Group indicated a need to visually document a range of flows in the Project's bypass reach in order to assist the participants in identifying which flows to select for the

controlled flow releases. Accordingly, Boott has developed the attached Whitewater Flow Documentation Plan that describes the methods for documenting a range of flow conditions in the bypass reach and consulting with the Working Group to identify the appropriate flows for the controlled flow releases.

In order to facilitate implementation of the Whitewater Flow Documentation Plan, Boott is seeking your written (email) concurrence with the proposed plan by November 11, 2019. If you have questions or need additional information, please contact Kevin Webb, Boott Hydro Licensing Manager, at (978) 935-6039 or via email at Kevin.Webb@enel.com.

Thank you,

Robert Quiggle, RPA

Regulatory and Environmental Section Manager

HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us



To: Enel Green
From: American Whitewater
Date: November 8, 2019
Re: Lowell Hydroelectric Project (FERC No. 2790-072); Whitewater Boating and Access Study Whitewater Flow Documentation Plan

Thank you for sharing the Whitewater Flow Documentation Plan with the Whitewater Boating and Access Study Group. We appreciate your effort to develop a plan with stakeholders that will help inform the relicensing process for the Lowell Hydroelectric Project.

The purpose of the Whitewater Flow Documentation Plan is to identify a range of flows that may be evaluated during the on-water controlled flow study of the bypassed reach between the Pawtucket Dam and the Field powerhouse. This determination is being made as part of the Level II assessment following the Wittaker protocols for whitewater boating assessments.

As we have discussed, while there is some history of whitewater boating in the bypassed reach during spill events, we do not have specific information on the minimum acceptable and optimal flows for a quality whitewater boating experience. We believe that the placement of cameras at key observation points along the bypassed reach will help in the identification of target flows.

Generally speaking, we agree with the approach described in the Whitewater Flow Documentation Plan; however, we have some concerns about several of the proposed camera locations. We agree that the fish ladder camera location would be useful to show the impact of spill on fish passage facilities. It would be helpful if you could clarify the spill location in relation to the passage facilities. We would also like to better understand the impact of spill on passage under current conditions.

Below the Pawtucket Dam, the bypassed reach consists of pools, riffles and other substrates, Under different flow conditions, these features produce hydraulic features that will be evaluated during the on-water evaluation. Camera locations that show the emergence or inundation of these features will be the basis for identifying the target flows. Consequently, key observation points should be selected on this basis. We are concerned that the proposed locations upstream and downstream of the University Avenue Bridge as well as the location at the Field Powerhouse are similar in that they appear to be pools rather than varying substrates. We would suggest adjusting these locations in order to more clearly allow for an assessment of navigability and hydraulic features at shallow areas as well such as the location between the cameras upstream and downstream of the University Avenue Bridge.

With regard to the Field Powerhouse location, it is unclear how flows from the powerhouse spillway impact on the presence of whitewater boating features in the bypassed reach. Please clarify how these flows will be documented. Similarly, we are interested in knowing how generation flows at the Field Powerhouse impact on the presence of whitewater boating features in and below the powerhouse tailrace.

While camera locations are certainly a useful way to document the impact of various flows in the bypass reach, we might also want to consider using drone footage and personal observation to better understand the impact of these flows. While we can estimate flows in the bypassed reach subtracting the Concord flows from the Merrimack, that information doesn't tell us the flow in the bypassed reach that varies depending on whether the various powerhouses are operating a full capacity and whether there is spill from the powerhouse spillways. It would be helpful if you would provide periodic real-time information on flows from the Pawtucket Dam into the bypassed reach so that we can personally observe the impact of spill at various flows.

We appreciate the opportunity to work with you to make this a successful study.

#### **Iffert**, Kelsey

From:	Bob Nasdor   AW <bob@americanwhitewater.org></bob@americanwhitewater.org>
Sent:	Wednesday, May 13, 2020 1:24 PM
То:	Quiggle, Robert
Cc:	Kevin Webb; Scott, Kelsey
Subject:	Re: Lowell Hydroelectric Project Whitewater Boating Study

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hi Rob,

I'm available for a call this week to discuss the whitewater boating study tomorrow (other than mid-day) or Friday morning. Thanks for reaching out.

Bob

×

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

Join American Whitewater!

On Fri, May 8, 2020 at 10:32 AM Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>> wrote:

Bob:

I hope this note finds you well and that you're staying safe. I wanted to check in with you regarding the Lowell Whitewater Boating and Access Study to see if you had availability for a conference call next week. We'd like to setup a call to discuss the study preparation and logistics with American Whitewater. We'd like to keep the study planning moving so that we are able to conduct the controlled flow releases later this year.

Please let me know if there is a good time to setup a call and I will send around an Outlook invite. Looking forward to talking with you.

Thanks,

Robert Quiggle, RPA

Regulatory and Environmental Section Manager

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

#### **Iffert**, Kelsey

From:Quiggle, RobertSent:Thursday, May 14, 2020 3:58 PMTo:Kevin Webb; Bob Nasdor | AWCc:Scott, KelseySubject:RE: Lowell Hydroelectric Project Whitewater Boating StudyAttachments:Lowell Whitewater Boating Study Survey Forms.pdf

Bob:

In advance of our call tomorrow, I wanted to send along the Whitewater Boating Flow Study survey forms that were included in the Revised Study Plan for the Lowell Hydroelectric Project. During the Initial Study Report Meeting in March, you mentioned that there may be some additional edits that AW would like to discuss. We'd be happy to talk through those some of those edits with you on Friday.

Thanks,

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Kevin Webb [mailto:kwebb@centralriverspower.com]
Sent: Wednesday, May 13, 2020 1:56 PM
To: Bob Nasdor | AW <bob@americanwhitewater.org>; Quiggle, Robert <Robert.Quiggle@hdrinc.com>
Cc: Scott, Kelsey <Kelsey.Scott@hdrinc.com>
Subject: RE: Lowell Hydroelectric Project Whitewater Boating Study

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Friday would work better for me.

From: Bob Nasdor | AW <bob@americanwhitewater.org>
Sent: Wednesday, May 13, 2020 1:24 PM
To: Quiggle, Robert <Robert.Quiggle@hdrinc.com>
Cc: Kevin Webb <kwebb@centralriverspower.com>; Scott, Kelsey <Kelsey.Scott@hdrinc.com>
Subject: Re: Lowell Hydroelectric Project Whitewater Boating Study

I'm available for a call this week to discuss the whitewater boating study tomorrow (other than mid-day) or Friday morning. Thanks for reaching out.

Bob

Bob Nasdor

Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

Join American Whitewater!

On Fri, May 8, 2020 at 10:32 AM Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>> wrote:

Bob:

I hope this note finds you well and that you're staying safe. I wanted to check in with you regarding the Lowell Whitewater Boating and Access Study to see if you had availability for a conference call next week. We'd like to setup a call to discuss the study preparation and logistics with American Whitewater. We'd like to keep the study planning moving so that we are able to conduct the controlled flow releases later this year.

Please let me know if there is a good time to setup a call and I will send around an Outlook invite. Looking forward to talking with you.

Thanks,

Robert Quiggle, RPA

Regulatory and Environmental Section Manager

HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 Appendix D. Pre-Run Survey Form

# Lowell Hydroelectric Project (FERC No. 2790) FERC Relicensing Whitewater Boating Flow Pre-Run Survey

Lowell Hydroelectric Project Bypass Reach

Name:	_	Affiliation:	
Home Zip Code:			
E-Mail Address:	_		

- 1) What whitewater crafts do you think are appropriate for this reach? (*Please choose all that apply*)
  - a. Hard shell kayak / C1
  - b. Inflatable kayak
  - c. Open canoe with flotation
  - d. Cataraft (include length)
  - e. Self-bailing raft (include length)
  - f. Stand-up paddleboard
  - g. Other (please list)
- 2) What is your skill level?
  - a. Novice (comfortable running Class II whitewater)
  - b. Intermediate (comfortable running Class III whitewater)
  - c. Advanced (comfortable running Class IV whitewater)
  - d. Expert (comfortable running Class V whitewater
- 3) How many years have you been whitewater boating?
- 4) Over the past 3 years, approximately how many days per month did you whitewater boat?

- 5) Have you ever participated in a whitewater boating study associated with the relicensing of a hydroelectric project?
  - a. <u>Yes No</u>
  - b. If yes, when, and for which project(s)?
- 6) How many times have you boated this reach before today?
  - a. If you have boated this reach before, what were the flows?
    - i. Approximately: cfs to: cfs
    - ii. What type of craft did you use? (Please choose all that apply)
      - 1. Hard shell kayak / C1
      - 2. Inflatable kayak
      - 3. Open canoe with flotation
      - 4. Cataraft (include length)
      - 5. Self-bailing raft (include length)
      - 6. Stand-up paddleboard
      - 7. Other (please list)

#### Thank You for Your Participation

Appendix E. Post-Run Survey Form

# Lowell Hydroelectric Project (FERC No. 2790) FERC Relicensing Whitewater Boating Flow Post-Run Survey

Lowell Hydroelectric Project Bypass Reach

Name:		Date of Run:	
Flow:	cfs		

#### 1) What type of craft did you use for this run?

- a. Hard shell kayak / C1
- b. Inflatable kayak
- c. Open canoe with flotation
- d. Cataraft (include length)
- e. Self-bailing raft (include length)
- f. Stand-up paddleboard
- g. Other (please list)

2) Please identify the put-in and take-out locations you used for this run.

Put-in location:		
Take-out location:	Time:	

- 3) Please estimate the number of unintended hits, stops, boat drags, and portages you had on this run:
  - a. I accidently hit rocks or other obstacles (but did not stop) about times.
  - b. I was stopped after hitting rocks or other obstacles about\_times (but did not have to get out of my boat to continue downstream).
  - I had to get out to drag or pull my boat off rocks or other obstacles about \_\_\_\_\_\_ times.
  - d. I had to portage around rapids or sections about times.

- 4) How many rapids and play spots did you experience at this flow?
  - a. \_Rapids Play Spots

	Totally Unacceptable	Unacceptable	Neutral	Acceptable	Totally Acceptable
Navigability	1	2	3	4	5
Challenging Technical Boating	1	2	3	4	5
Powerful Hydraulics	1	2	3	4	5
Whitewater "Play Areas"	1	2	3	4	5
Size/Difficulty of Rapids	1	2	3	4	5
Overall Whitewater	1	2	3	4	5
Challenge	1	2	3	4	5
Safety	1	2	3	4	5

5) Please evaluate the availability of the following factors at this flow.

6) At this flow, what minimum skill level would a paddler need to be to safely paddle this reach?

- a. Beginner
- b. Novice
- c. Intermediate
- d. Advanced
- e. Expert

7) Are you likely to return for future boating if this flow were to be provided or available?

- a. Definitely no
- b. Possibly
- c. Probably
- e. Definitely yes

- 8) Was this flow optimal, or would you prefer a flow that was higher or lower than this flow?
  - a. Much lower
  - b. Lower
  - c. About the same (this flow was optimal)
  - d. Higher
  - e. Much higher
- 9) If you feel qualified to offer an opinion of the desirability of this run at this flow using different types of crafts, please respond to the following statements.

This run at this flow would work well for:	Strongly Disagree	Disagree	No Opinion	Agree	Strongly Agree
Hard shell kayaks / C1	1	2	3	4	5
Inflatable kayaks	1	2	3	4	5
Open canoes with floatation	1	2	3	4	5
Catarafts	1	2	3	4	5
Self-bailing rafts	1	2	3	4	5
Stand-up paddleboards	1	2	3	4	5
Other (Please specify):	1	2	3	4	5

10) Did you observe or experience any significant safety issues on your run (e.g., swims, pins, wrapped boats, constructed or natural river features, etc.)? Please explain.

11) Please use the space below to provide any other comments about your boating experience at this flow.

Thank You for Your Participation

Appendix F. Flow Comparison Survey Form

## Lowell Hydroelectric Project (FERC No. 2790) FERC Relicensing Whitewater Boating Flow Comparison Survey

Lowell Hydroelectric Project Bypass Reach

Name:

Date:

- 1) Craft used?
  - a. Hard shell kayak / C1
  - b. Inflatable kayak
  - c. Open canoe with flotation
  - d. Cataraft (include length)
  - e. Self-bailing raft (include length)
  - f. Stand-up paddleboard
  - g. Other (please list)
- 2) What is your skill level?
  - a. Novice (comfortable running Class II whitewater)
  - b. Intermediate (comfortable running Class III whitewater)
  - c. Advanced (comfortable running Class IV whitewater)
  - d. Expert (comfortable running Class V whitewater
- 3) Which study dates/flows did you participate in? Please select from the list below.

Study Flows	Study Date	Participated	Did Not Participate
cfs			
cfs			
cfs			

4) Approximately how many times have you boated this reach before this study?

	Not Important		Somewhat Important		Very Important
Navigability	1	2	3	4	5
Challenging Technical Boating	1	2	3	4	5
Powerful Hydraulics	1	2	3	4	5
Whitewater "Play Areas"	1	2	3	4	5
Size/Difficulty of Rapids	1	2	3	4	5
Overall Whitewater Challenge	1	2	3	4	5
Safety	1	2	3	4	5
Crowding	1	2	3	4	5
Long Run(s)	1	2	3	4	5
Short Run(s)	1	2	3	4	5
Low Number of Portages	1	2	3	4	5
High Number of Rapids	1	2	3	4	5
Low Number of Rapids	1	2	3	4	5
Easy Access	1	2	3	4	5
Easy Shuttles	1	2	3	4	5

5) A number of factors can affect your satisfaction with a whitewater trip. How important are each of these factors to you?

6) Please evaluate the study flows for your craft and skill level. In making your evaluations, please consider all the flow-dependent characteristics that contribute to a high-quality trip (*note, please evaluate only the study flows that you participated in*).

	cfs	cfs	cfs
Totally Acceptable	5	5	5
Acceptable	4	4	4
Marginal	3	3	3
Unacceptable	2	2	2
Totally Unacceptable	1	1	1

7) Which of the following best describes your desired paddling experience (s) for this reach (*Note, you may select more than one*):

Type of Experience	Description	Desired Experience	
Technical	I am interested in "technical" whitewater trips at relatively low flows	Yes	No
Standard	I am interested in "standard" whitewater trips at relatively moderate flows	Yes	No
High Challenge	I am interested in "high challenge" whitewater trips at relatively high flows	Yes	No

- 8) Based on the boating trips that you participated in for this study, please specify the flow(s) that, in your opinion, provide the following for your desired experience(s) (note you can specify flows that you have not seen, but which you think would provide the following for your desired experience[s]). Please list craft, desired experience (from Question 7), and related acceptable flow. If providing input on more than one craft or type of experience, please use the back of this form.
  - a. What is the minimum flow needed to boat this reach in your craft?
    - iii. Craft: Experience: Flow: \_\_\_\_\_cfs
  - b. Based on your skill level, factors that affect your satisfaction with a whitewater trip, and the flow-dependent characteristics of this reach, what is the minimum acceptable flow for this reach (the lowest flow at which you would return to paddle it)?
  - iv. Craft: Experience:\_\_Flow:\_\_\_\_cfs
  - c. What is the optimal range of flows that provides the best whitewater characteristics for this run?
    - v. Craft: Experience: Flow: cfs to: \_\_\_\_cfs
  - d. What is the highest safe flow for your craft and skill level?
    - vi. Craft: Experience: Flow: \_\_\_\_\_cfs

9) Please evaluate the acceptability of current river access for your craft and skill level, assuming that no shuttle(s) are available:

	Put In	Take Out
Totally Acceptable	5	5
Acceptable	4	4
Marginal	3	3
Unacceptable	2	2
Totally Unacceptable	1	1

10) Where would you prefer to put in to and take out of this reach if suitable parking and river access were available at that location, and what type of access facilities would facilitate a high-quality paddling experience?

- a. Put In Location: \_\_\_\_\_\_Facilities: \_\_\_\_\_
- b. Take Out Location: \_\_\_\_\_\_ Facilities: \_\_\_\_\_

11) In your experience, what whitewater reaches in the region do you find similar to this one at your optimum flow for this reach? Also, please select how often you boat these reaches.

- b. Whitewater reach name or description:\_\_\_\_\_
  - i. Trips per Year: 0-3 4-8 9-15 15+
- c. Whitewater reach name or description:
  - i. Trips per Year: 0-3 4-8 9-15 15+
- d. Whitewater reach name or description:
  - i. Trips per Year: 0-3 4-8 9-15 15+

Thank You for Your Participation

#### **Iffert**, Kelsey

From:	Quiggle, Robert
Sent:	Friday, July 31, 2020 9:29 AM
То:	Bob Nasdor   AW
Cc:	Kevin Webb; Richard Malloy; Scott, Kelsey
Subject:	RE: Lowell/Merrimack Whitewtater Study
Follow Up Flag:	Follow up
Flag Status:	Completed

Bob: Good to hear from you. Let me know what would work for your schedule, and I'll try to set up a call to catch up on study plans next week. FYI, we are going through the photos from the flow documentation study now (more than 3,500) and will be putting together a report to send to you soon.

Thanks,

**Robert Quiggle,** RPA Regulatory and Environmental Section Manager

HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Bob Nasdor | AW [mailto:bob@americanwhitewater.org]
Sent: Wednesday, July 29, 2020 11:46 AM
To: Quiggle, Robert <Robert.Quiggle@hdrinc.com>
Subject: Lowell/Merrimack Whitewtater Study

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hi Rob,

We should schedule a call to set a date and discuss logistics for the whitewater boating study. Also, I would like to get the images of the different flow levels that you all collected so we can identify a flow range for the study. Thanks.

Bob

Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater

#### **Iffert**, Kelsey

From:	Bob Nasdor   AW <bob@americanwhitewater.org></bob@americanwhitewater.org>
Sent:	Wednesday, September 2, 2020 10:23 AM
То:	Scott, Kelsey
Cc:	Quiggle, Robert; Joe t
Subject:	Re: Lowell Whitewater Flow Documentation Plan

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

IHi Scott,

Tuesday morning or anytime Friday would work for me. Thursday might also be possible if those times don't work. I've included Joe on the email as I'm sure he would like to participate.

Bob

Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

On Wed, Sep 2, 2020 at 10:10 AM Scott, Kelsey <<u>Kelsey.Scott@hdrinc.com</u>> wrote:

Hi Bob –

Are you available later next week to discuss the Lowell Whitewater Flow Documentation Report? I can set up a meeting to discuss your review of the photos.

Kelsey Scott, MS

D 315.414.2206 M 315.706.5176 kelsey.scott@hdrinc.com

hdrinc.com/follow-us

From: Scott, Kelsey Sent: Friday, August 21, 2020 3:44 PM To: 'bob@americanwhitewater.org' <bob@americanwhitewater.org> Cc: Quiggle, Robert <<u>robert.quiggle@hdrinc.com</u>>; Kevin Webb - CRP <<u>kwebb@centralriverspower.com</u>>; Richard Malloy <<u>RMalloy@centralriverspower.com</u>> Subject: Lowell Whitewater Flow Documentation Plan

#### Bob –

I've attached the Whitewater Flow Documentation Report for your review. Let us know once you've had a chance to review the photographs and we can touch base on next steps for the Whitewater Boating and Access Study at Lowell.

Thank You –

#### Kelsey Scott, MS

Assistant Regulatory Specialist

#### HDR

1304 Buckley Road, Suite 202 Syracuse, NY 13212

D 315.414.2206 M 315.706.5176 kelsey.scott@hdrinc.com

hdrinc.com/follow-us
From:	Bruins, Christine A < Christine_Bruins@nps.gov>
Sent:	Tuesday, October 13, 2020 10:43 AM
То:	brian@zoaroutdoor.com
Cc:	Kevin Webb; Quiggle, Robert; Scott, Kelsey
Subject:	Fw: [EXTERNAL] Merrimack Test Release

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hello Brian, Sorry for a delayed response- I was out at a cabin in the woods without access to the internet all last week...

Kevin Webb, Relicensing Manager at Central Rivers Power and the consultants for the Whitewater Study are cc'd to this message. Kevin, Rob, or Kelsey - could you please provide use with the next steps and dates for the Whitewater Study activities? I had marked in my calendar that there would be some on-site activities this weekend? Is that still the case?

### **Christine Bruins | Community Planner**

Lowell National Historical Park 978.275.1726 (office) | 978.954.1011 (cell)

From: Brian @Zoar <brian@zoaroutdoor.com>
Sent: Saturday, October 3, 2020 10:37 AM
To: Bruins, Christine A <Christine\_Bruins@nps.gov>
Subject: [EXTERNAL] Merrimack Test Release

This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.

Christine, Jane Calvin passed your email along to me about the Boating Study on the Merrimack. Zoar Outdoor is planning on sending at least 1 raft and kayaker. Once they are determined, please let me know the put-in location, start time, and any other important details. Thanks

Brian Pytko | Rafting Department Manager

800-532-7483 ext. 1010 www.zoaroutdoor.com www.kayaklesson.com Make an Impact Instagram | Facebook | Youtube

×

From:	Bruins, Christine A <christine_bruins@nps.gov></christine_bruins@nps.gov>
Sent:	Tuesday, October 13, 2020 4:22 PM
То:	Scott, Kelsey; brian@zoaroutdoor.com; jcalvin@lowelllandtrust.org
Cc:	Kevin Webb; Quiggle, Robert
Subject:	Re: [EXTERNAL] Merrimack Test Release

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

#### Thanks!

### **Christine Bruins | Community Planner**

Lowell National Historical Park 978.275.1726 (office) | 978.954.1011 (cell)

From: Scott, Kelsey <Kelsey.Scott@hdrinc.com> Sent: Tuesday, October 13, 2020 4:17 PM To: Bruins, Christine A <Christine\_Bruins@nps.gov>; brian@zoaroutdoor.com <brian@zoaroutdoor.com>; jcalvin@lowelllandtrust.org <jcalvin@lowelllandtrust.org> Cc: Kevin Webb <kwebb@centralriverspower.com>; Quiggle, Robert <Robert.Quiggle@hdrinc.com> Subject: RE: [EXTERNAL] Merrimack Test Release Hi Christine, Brian, and Jane – As of this afternoon, the site-activities scheduled for this weekend have been cancelled. We determined that the flows in the Merrimack River are too low to conduct the study. https://water.weather.gov/ahps2/hydrograph.php?gage=LOWM3&wfo=box We will keep you updated as the study is rescheduled. Thank you. Kelsey Scott, MS HDR 1304 Buckley Road, Suite 202 Syracuse, NY 13212

D 315.414.2206 M 315.706.5176 kelsey.scott@hdrinc.com

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From: Bruins, Christine A <Christine\_Bruins@nps.gov>
Sent: Tuesday, October 13, 2020 10:43 AM
To: brian@zoaroutdoor.com
Cc: Kevin Webb <kwebb@centralriverspower.com>; Quiggle, Robert <Robert.Quiggle@hdrinc.com>; Scott, Kelsey
<Kelsey.Scott@hdrinc.com>

Subject: Fw: [EXTERNAL] Merrimack Test Release

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hello Brian, Sorry for a delayed response- I was out at a cabin in the woods without access to the internet all last week...

Kevin Webb, Relicensing Manager at Central Rivers Power and the consultants for the Whitewater Study are cc'd to this message. Kevin, Rob, or Kelsey - could you please provide use with the next steps and dates for the

Whitewater Study activities? I had marked in my calendar that there would be some on-site activities this weekend? Is that still the case?

**Christine Bruins | Community Planner** 

Lowell National Historical Park 978.275.1726 (office) | 978.954.1011 (cell)

From: Brian @Zoar <brian@zoaroutdoor.com>
Sent: Saturday, October 3, 2020 10:37 AM
To: Bruins, Christine A <Christine\_Bruins@nps.gov>
Subject: [EXTERNAL] Merrimack Test Release

This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.

Christine, Jane Calvin passed your email along to me about the Boating Study on the Merrimack. Zoar Outdoor is planning on sending at least 1 raft and kayaker. Once they are determined, please let me know the put-in location, start time, and any other important details.

Thanks

Brian Pytko | Rafting Department Manager

×

800-532-7483 ext. 1010 www.zoaroutdoor.com www.kayaklesson.com Make an Impact Instagram | Facebook | Youtube

More local adventures: www.berkshireeast.com www.catamountski.com

From:	Bob Nasdor   AW <bob@americanwhitewater.org></bob@americanwhitewater.org>
Sent:	Monday, October 26, 2020 3:35 PM
То:	Kevin Webb
Cc:	Quiggle, Robert; Scott, Kelsey; Richard Malloy
Subject:	Re: Lowell Whitewater Boating and Access Study weekly eva

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I'm reading it the same way. I'll check with Joe about Veterans Day. It would be good to have the extra option. Otherwise we would be looking at the Nov 7/8 weekend. I'll follow up after I speak to Joe.

Bob

Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

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On Mon, Oct 26, 2020 at 3:29 PM Kevin Webb <<u>kwebb@centralriverspower.com</u>> wrote:

Thanks Rob. I agree that the coming week is looking like a wash. I am open to doing this on Veteran's Day, unless of course we can't get enough paddlers.

Kevin

From: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Sent: Monday, October 26, 2020 3:24 PM
To: Kevin Webb <<u>kwebb@centralriverspower.com</u>>; Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>; Scott, Kelsey
<<u>Kelsey.Scott@hdrinc.com</u>>
Cc: Richard Malloy <<u>RMalloy@centralriverspower.com</u>>
Subject: RE: Lowell Whitewater Boating and Access Study weekly eval

I can try and find another time tomorrow, or maybe we can sort this out via email. The flow forecast for the next 10 days shows flows dropping all week to a low of about 2,100 cfs on Sunday. I am guessing that this will not be sufficient for the study, seeing as how we've postponed it at higher flows. If we're all in agreement that these flow conditions won't support the whitewater boating flows, we might want to skip the call this week and pick it up again on November 3<sup>rd</sup>.

One other scheduling element might be worth considering. November 11 is Veterans Day, and it falls on a Wednesday this year. I know that a lot of organizations have the day off; would it be worth adding that to the list of potential dates for the study? Might not be as good as a weekend, but if the water is there and folks have availability, it might be something to consider.



#### Thanks,

#### Robert Quiggle, RPA

Syracuse Office Principal

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

From: Kevin Webb <<u>kwebb@centralriverspower.com</u>>
Sent: Monday, October 26, 2020 3:13 PM
To: Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>; Scott, Kelsey <<u>Kelsey.Scott@hdrinc.com</u>>
Cc: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>; Richard Malloy <<u>RMalloy@centralriverspower.com</u>>
Subject: RE: Lowell Whitewater Boating and Access Study weekly eval

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We could do after say 1:00 PM.

From: Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>
Sent: Monday, October 26, 2020 3:07 PM
To: Scott, Kelsey <<u>Kelsey.Scott@hdrinc.com</u>>
Cc: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>; Kevin Webb <<u>kwebb@centralriverspower.com</u>>; Richard Malloy
<<u>RMalloy@centralriverspower.com</u>>
Subject: Re: Lowell Whitewater Boating and Access Study weekly eval

Can we pick another time for this meeting? I'm tied up from 2 to about 4:30. Early afternoon should work for me. I can also step out of my meeting Wednesday for a short call.

Bob Nasdor Northeast Stewardship & Legal Director

To the predictor your, for each Differential advect location of the previous for the two locations

American Whitewater

65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

On Thu, Oct 22, 2020 at 1:00 PM Scott, Kelsey <<u>Kelsey.Scott@hdrinc.com</u>> wrote:

Lowell Whitewater Boating and Access Study — weekly evaluation of flows at Lowell to make go/no go determinations.

From:	Kevin Webb <kwebb@centralriverspower.com></kwebb@centralriverspower.com>
Sent:	Wednesday, April 21, 2021 10:38 AM
То:	Bob Nasdor   AW; Quiggle, Robert
Cc:	Joe t; Richard Malloy; Scott, Kelsey; Curtis Mooney
Subject:	RE: Lowell Whitewater Boating Study

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Thanks Bob. I can confirm that what you state below is consistent with our discussion yesterday.

Thanks Kevin

Kevin Webb Licensing Manager



**Central Rivers Power** 

670 N Commercial Street, Suite 204 | Manchester, NH 03101 C: 978.935.6039 kwebb@centralriverspower.com

From: Bob Nasdor | AW <bob@americanwhitewater.org>
Sent: Wednesday, April 21, 2021 10:27 AM
To: Quiggle, Robert <Robert.Quiggle@hdrinc.com>
Cc: Kevin Webb <kwebb@centralriverspower.com>; Joe t <wemustriseabove@gmail.com>; Richard Malloy
<RMalloy@centralriverspower.com>; Scott, Kelsey <Kelsey.Scott@hdrinc.com>
Subject: Re: Lowell Whitewater Boating Study

Dear Kevin,

I'm confirming our conversation yesterday regarding scheduling the on-water portion of the whitewater boating study in the Lowell bypassed reach. As we discussed, while flows for the upcoming weekend are suitable for the controlled-flow study, CRP is unable to schedule the study for this coming weekend 4/24-4/25 or the following weekend 5/2-5/3 due to its priority in completing and filing its Final License Application for the project. The timing is unfortunate due to the current availability of flows for the on-water portion of the study. We will continue to monitor the flow forecast for another opportunity, but I remain concerned about when another opportunity will occur. We agreed CRP is required to complete the study as part of its FERC relicensing of the project and will need to amend its Final License Application when the study is complete to address project impacts on recreation use in the project boundary. I look forward to working with you to complete this study at the earliest possible time.

Yours truly, Bob

Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

Join American Whitewater!

On Tue, Apr 20, 2021 at 8:42 AM Bob Nasdor <<u>bob@americanwhitewater.org</u>> wrote:

Flows are still looking strong for this weekend. I would like to make a tentative call on proceeding. Are folks free to chat this morning?

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

From: Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>
Sent: Monday, April 19, 2021 12:24:18 PM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Cc: Kevin Webb <<u>kwebb@centralriverspower.com</u>>; Joe t <<u>wemustriseabove@gmail.com</u>>; Richard Malloy
<<u>RMalloy@centralriverspower.com</u>>; Scott, Kelsey <<u>Kelsey.Scott@hdrinc.com</u>>
Subject: Re: Lowell Whitewater Boating Study

Thanks Rob. I got my second shot yesterday. No reactions so far. For what it's worth, I was originally scheduled for my shot Saturday but was able to easily move it to Sunday when I thought we were going to do the Missisquoi study this weekend. Maybe you can try to move your a day or so. I don't think we can wait until Thursday though to start putting things in place, so we should figure this out asap.

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

On Mon, Apr 19, 2021 at 12:03 PM Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>> wrote:

Bob:

I wanted to recirculate the survey forms and the safety plan that we developed for this study and that we distributed last year. I would recommend that we setup a go/no-go call for Thursday afternoon so that we can evaluate the flows.

We may also have some logistical issues with this weekend. Both Kelsey and I are needed to support this study, and we are both receiving our second dose of the COVID vaccine at the end of this week. Depending on the potential side effects, we may not be able to travel on Friday for a Saturday flow release. In any case, we should know more by Thursday afternoon.

If Thursday works for you, I'll send around an Outlook invite.

Thanks,

#### Robert Quiggle, RPA

Syracuse Office Principal

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

hdrinc.com/follow-us

To: Kevin Webb <<u>kwebb@centralriverspower.com</u>> Cc: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>; Joe t <<u>wemustriseabove@gmail.com</u>>; Richard Malloy <<u>RMalloy@centralriverspower.com</u>> Subject: Re: Lowell Whitewater Boating Study

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That sounds perfect. The variable is the Wednesday rain that looks a little heavier up north. Hopefully we can pull this off just using the Field powerhouse. Should we proceed with the tentative assumption that this is a go and notify volunteers, agencies, and public safety? You should also be prepared for the beach put-in and take-out cleanup. Do you have an invitation ready for our volunteers that includes the logistics, Covid protocols, and pre-run survey? I have a list of names that I can forward it to and can also provide you with the contact list.

Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater

65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

On Mon, Apr 19, 2021 at 8:20 AM Kevin Webb <<u>kwebb@centralriverspower.com</u>> wrote:

Thanks Bob. The NOAA forecast is showing 9,300 cfs Wednesday AM, backing out the Concord that would put us between 8,000 and 8,500 inflow at Pawtucket Dam. Let's check back in on Wednesday and see what the forecast shows into the weekend.

Kevin

From: Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>
Sent: Monday, April 19, 2021 8:00 AM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>; Kevin Webb <<u>kwebb@centralriverspower.com</u>>; Joe t
<<u>wemustriseabove@gmail.com</u>>
Subject: Lowell Whitewater Boating Study

Good morning. I'm looking at the flow and weather forecast for this week, and from what I can see, all signs point toward ideal conditions for the whitewater boating study on Saturday. Flows are currently in our target range but dropping slightly and we have some rain forecast for mid-week. We should schedule a call for tomorrow to finalize the plan for moving forward and then confirm that we are a go for lift off on Thursday if everyone agrees. What are you all seeing?

Bob Nasdor Northeast Stewardship & Legal Director

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American Whitewater

65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

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From:Quiggle, RobertSent:Monday, April 19, 2021 12:04 PMTo:Bob Nasdor | AW; Kevin WebbCc:Joe t; Richard Malloy; Scott, KelseySubject:RE: Lowell Whitewater Boating StudyAttachments:20201009 Lowell Whitewater Safety Plan.pdf; Whitewater Study Survey Forms.pdf

Bob:

I wanted to recirculate the survey forms and the safety plan that we developed for this study and that we distributed last year. I would recommend that we setup a go/no-go call for Thursday afternoon so that we can evaluate the flows.

We may also have some logistical issues with this weekend. Both Kelsey and I are needed to support this study, and we are both receiving our second dose of the COVID vaccine at the end of this week. Depending on the potential side effects, we may not be able to travel on Friday for a Saturday flow release. In any case, we should know more by Thursday afternoon.

If Thursday works for you, I'll send around an Outlook invite.

Thanks,

### Robert Quiggle, RPA

Syracuse Office Principal

#### HDR

1304 Buckley Road, Suite 202 Syracuse, New York 13212-4311 D 315.414.2216 M 724.989.1579 Robert.Quiggle@hdrinc.com

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From: Bob Nasdor | AW <bob@americanwhitewater.org>
Sent: Monday, April 19, 2021 8:31 AM
To: Kevin Webb <kwebb@centralriverspower.com>
Cc: Quiggle, Robert <Robert.Quiggle@hdrinc.com>; Joe t <wemustriseabove@gmail.com>; Richard Malloy
<RMalloy@centralriverspower.com>
Subject: Re: Lowell Whitewater Boating Study

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That sounds perfect. The variable is the Wednesday rain that looks a little heavier up north. Hopefully we can pull this off just using the Field powerhouse. Should we proceed with the tentative assumption that this is a go and notify volunteers, agencies, and public safety? You should also be prepared for the beach put-in and take-out cleanup. Do you have an invitation ready for our volunteers that includes the logistics, Covid protocols, and pre-run survey? I have a list of names that I can forward it to and can also provide you with the contact list.

Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

Join American Whitewater!

On Mon, Apr 19, 2021 at 8:20 AM Kevin Webb <<u>kwebb@centralriverspower.com</u>> wrote:

Thanks Bob. The NOAA forecast is showing 9,300 cfs Wednesday AM, backing out the Concord that would put us between 8,000 and 8,500 inflow at Pawtucket Dam. Let's check back in on Wednesday and see what the forecast shows into the weekend.

Kevin

From: Bob Nasdor | AW <<u>bob@americanwhitewater.org</u>>
Sent: Monday, April 19, 2021 8:00 AM
To: Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>; Kevin Webb <<u>kwebb@centralriverspower.com</u>>; Joe t
<<u>wemustriseabove@gmail.com</u>>
Subject: Lowell Whitewater Boating Study

Good morning. I'm looking at the flow and weather forecast for this week, and from what I can see, all signs point toward ideal conditions for the whitewater boating study on Saturday. Flows are currently in our target range but dropping slightly and we have some rain forecast for mid-week. We should schedule a call for tomorrow to finalize the plan for moving forward and then confirm that we are a go for lift off on Thursday if everyone agrees. What are you all seeing?

### Bob Nasdor Northeast Stewardship & Legal Director

×

American Whitewater

65 Blueberry Hill Lane Sudbury, MA 01776 <u>bob@americanwhitewater.org</u> 617-584-4566

Join American Whitewater!

From: Kevin Webb
Sent: Thursday, May 13, 2021 8:10 AM
To: Bob Nasdor <bob@americanwhitewater.org>; Quiggle, Robert <Robert.Quiggle@hdrinc.com>
Cc: Scott, Kelsey <Kelsey.Scott@hdrinc.com>; Richard Malloy <RMalloy@centralriverspower.com>
Subject: RE: Flow Study

#### Bob:

I hate to say it but we're running into staffing issues this weekend. Under these flow conditions we need 2 operators to back down the flow through the E.L. Field powerhouse – one at the powerhouse and another at the Northern Canal Gatehouse to close the canal headgates as the canal flow decreases. Otherwise the canal level will rapidly exceed its maximum allowed level. Unfortunately we have only one operator available this weekend. I see no option but to cancel. I am as disappointed as you undoubtedly are because it looked like we'd be able to nail both of our whitewater studies in rapid succession. We'll keep trying.

Call me if you want to discuss.

Kevin

From: Bob Nasdor <<u>bob@americanwhitewater.org</u>>
Sent: Thursday, May 13, 2021 7:30 AM
To: Kevin Webb <<u>kwebb@centralriverspower.com</u>>; Quiggle, Robert <<u>Robert.Quiggle@hdrinc.com</u>>
Subject: Flow Study

Can we talk this am to confirm we are a go? Need to confirm with my volunteers.

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

From:	Kevin Webb <kwebb@centralriverspower.com></kwebb@centralriverspower.com>
Sent:	Monday, April 11, 2022 10:17 AM
То:	Bob Nasdor
Cc:	Richard Malloy; Iffert, Kelsey
Subject:	RE: Lowell Whitewater Study
Follow Up Flag:	Follow up
Flag Status:	Completed

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Yes, let's do Bob. My schedule is fairly open this week, Thursday is wide open at this point. Let me know what works for you.

Kevin

From: Bob Nasdor <bob@americanwhitewater.org>
Sent: Monday, April 11, 2022 9:59 AM
To: Kevin Webb <kwebb@centralriverspower.com>
Subject: Lowell Whitewater Study

Kevin, Let's set up a meeting to talk about the whitewater study. Thanks

Bob

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566

From:	Kevin Webb <kwebb@centralriverspower.com></kwebb@centralriverspower.com>
Sent:	Monday, April 11, 2022 10:17 AM
То:	Bob Nasdor
Cc:	Richard Malloy; Iffert, Kelsey
Subject:	RE: Lowell Whitewater Study
Follow Up Flag:	Follow up
Flag Status:	Completed

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Yes, let's do Bob. My schedule is fairly open this week, Thursday is wide open at this point. Let me know what works for you.

Kevin

From: Bob Nasdor <bob@americanwhitewater.org>
Sent: Monday, April 11, 2022 9:59 AM
To: Kevin Webb <kwebb@centralriverspower.com>
Subject: Lowell Whitewater Study

Kevin, Let's set up a meeting to talk about the whitewater study. Thanks

Bob

Bob Nasdor Northeast Stewardship & Legal Director American Whitewater 65 Blueberry Hill Lane Sudbury, MA 01776 bob@americanwhitewater.org 617-584-4566



Appendix B -Whitewater Boating and Access Study Safety Plan



# Whitewater Boating and Access Study Safety Plan

Lowell Hydroelectric Project (FERC No. 2790) October 2020

Prepared by: **F**R

Prepared for:

Boott Hydropower, LLC Andover, Massachusetts



Central Rivers Power

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## Appendices

Appendix A: Safety Plan Addendum

Appendix B: COVID-19 Screening Form

# List of Acronyms

AW	American Whitewater
Boott	Boott Hydropower, LLC
CFR	Code of Federal Regulations
cfs	cubic feet-per-second
City	City of Lowell
COVID-19	Coronavirus Disease 2019
FERC	Federal Energy Regulatory Commission (or Commission)
ILP	Integrated Licensing Process
MW	megawatt
NPS	National Park Service
POC	Point of Contact
PPE	Personal Protective Equipment
Project	Lowell Hydroelectric Project (or Lowell Project)
RSP	Revised Study Plan
Safety Code	Safety Code of American Whitewater
Safety Plan	Whitewater Boating and Access Study Safety Plan
SPD	Study Plan Determination
Study	Whitewater Boating and Access Study
Working Group	Whitewater Boating and Access Study Working Group

# 1 Introduction and Background

Boott Hydropower, LLC (Boott), is the Licensee and operator of the 20.2-megawatt (MW) Lowell Hydroelectric Project FERC No. 2790) (Project or Lowell Project). The Project is located along the Merrimack River in Middlesex County, Massachusetts and in Hillsborough County, New Hampshire.

The existing license for the Project was issued by the Federal Energy Regulatory Commission (FERC or Commission) with an effective date of May 1, 1973. The existing license expires on April 30, 2023. Accordingly, Boott is pursuing a new license for the Project pursuant to the Commission's Integrated Licensing Process (ILP), as described at 18 Code of Federal Regulations (CFR) Part 5. As proposed in Boott's January 28, 2019 Revised Study Plan (RSP) and approved in the Commission's March 13, 2019 Study Plan Determination (SPD), Boott will conduct a Whitewater Boating and Access Study (Whitewater Study) in support of Project relicensing.

This Whitewater Boating and Access Study Safety Plan (Safety Plan) is intended to provide guidelines and protocols for protecting the safety of volunteer study participants boating the Project's bypass reach during controlled flow releases. This Safety Plan also provides procedures for emergency situations and guidance for communicating with study participants, Project staff, and emergency responders. The Safety Plan was developed in consultation with American Whitewater (AW), the City of Lowell (City), National Park Service (NPS), Zoar Outdoor, and the Massachusetts Department of Conservation and Recreation (collectively, the Whitewater Boating and Access Study Working Group or Working Group).

As a condition to participation in the controlled flow releases, Boott requires volunteers to review this Safety Plan and understand the safety measures, guidance, and requirements herein. Boott notes that this Safety Plan includes details about Personal Protective Equipment (PPE) that participants are responsible for providing, as well as mandatory pre-fieldwork Coronavirus Disease 2019 (COVID-19) screening requirements. Persons who do not have the required PPE or who do not complete the pre-fieldwork COVID-19 screening measures will not be allowed to participate in the Whitewater Study.

## 1.1 Whitewater Boating and Access Study Overview

The Lowell Project is a run-of-river hydropower plant. When river flows exceed the hydraulic capacity of the two generating units located at the E.L. Field Powerhouse (combined capacity of approximately 8,000 cubic feet-per-second [cfs]), excess flows (up to approximately 2,000 cfs) are routed through the downtown Lowell canal system and through the canal units. When inflows exceed the 10,000 cfs capacity of the generating units and canals, all excess flows are passed over the Pawtucket Dam spillway into the bypass reach. The Project has the potential to affect whitewater boating opportunities in the bypass reach when flows are less than 10,000 cfs.

As described in the approved RSP, the goal of the study is to assess the Project's bypass reach for whitewater boating and access opportunities. The objectives of the study are as follows:

- Assess a range of flows suitable for whitewater boating opportunities in the Project's bypass reach;
- Assess the frequency, timing, duration, and predictability of paddling flows under current and proposed Project operations;
- Define potential locations for put-in and take-out points for boaters; and,
- Assess the flow information needs for whitewater boating and the current and potential flow information distribution system.

The approved study plan includes three primary tasks:

- Task 1: Study Planning and Preparation The Study Planning and Preparation task includes (1) formation of the Working Group and identification of volunteers to participate in controlled flow release evaluations; (2) identification of appropriate put-in and take-out locations for on-water evaluations; (3) development of a Safety Plan; (4) determination of a method for verifying flows in the Project's bypass reach; and (5) development of survey forms to be used in the execution of the flow evaluations.
- Task 2: Controlled Whitewater Releases In consultation with the Working Group, Boott will schedule controlled flow releases from the Project's Pawtucket Dam. Each flow release is expected to last approximately three hours, and volunteer boaters will have the opportunity to boat the Project's bypass reach and to make multiple passes at each flow to evaluate lines through sections of the study reach. Pre, post, and comparative surveys will be provided to controlled flow release participants for their completion during this portion of the study.

Following completion of the controlled flow releases, Boott will conduct an on-site meeting to discuss the results of the study and summarize opinions about the feasibility or quality of different types of boating opportunities at different flows.

• **Task 3: Whitewater Recreational Access** – Based on the results of the Recreation and Aesthetics Study, and in consultation with the Working Group, Boott will conduct an evaluation of prospective whitewater recreational access to the bypass reach.

This Safety Plan has been developed pursuant to Task 1 of the approved Whitewater Boating and Access Study Plan to provide appropriate safety measures and emergency protocols for the controlled flow releases (Task 2). Boott will require that all volunteer boaters participating in the controlled flow releases review and adhere to the Safety Plan requirements and applicable Boott safety policies.

# 2 Safety Code of American Whitewater

Boott's Safety Plan adopts the Safety Code of American Whitewater (AW 2005) (Safety Code). The Safety Code includes guidelines for Personal Preparedness and Responsibility, Boat and Equipment Preparedness, Group Preparedness and Responsibility, and Guidelines for River Rescue. Guidance from the Safety Code is presented in the following sections. *As a precursor to participating in the controlled flow releases, volunteer boaters will review the Safety Code in its entirety on the AW Website at www.americanwhitewater.org.* 

As noted in the Safety Code, the code *"is only a collection of guidelines; attempts to minimize risks should be flexible, not constrained by a rigid set of rules. Varying conditions and group goals may combine with unpredictable circumstances to require alternate procedures"* (AW 2005). If conditions require modifications to this Safety Plan, Boott, the Working Group, and study participants, will document and review those modifications prior to boating the controlled flow releases.

While it is appropriate to develop and review safety guidance for whitewater boating, all parties recognize that whitewater boating has inherent risks that cannot be completely avoided or mitigated. As such, volunteer boaters participating in the controlled flow releases do so at their own risk and in recognition of the inherent dangers that such activities pose.

## 2.1 Personal Preparedness and Responsibility

- 1. Be a competent swimmer, with the ability to handle yourself underwater.
- 2. **Wear a life jacket.** A snugly fitting vest-type life preserver offers back and shoulder protection as well as the flotation needed to swim safely in whitewater.
- 3. Wear a solid, correctly fitted helmet when upsets are likely. This is essential in kayaks or covered canoes and is recommended for open canoeists using thigh straps and rafters running steep drops.
- 4. **Do not boat out of control.** Your skills should be sufficient to stop or reach shore before reaching danger. Do not enter a rapid unless you are reasonably sure that you can run it safely or swim it without injury.

# 5. Whitewater rivers contain many hazards which are not always easily recognized. The following are the most frequent killers.

I. High Water. A river's speed and power increase tremendously as the flow increases, raising the difficulty of most rapids. Rescue becomes progressively harder as the water rises, adding to the danger. Floating debris and strainers can make even an easy rapid quite hazardous. It is often misleading to judge the river level at the put-in, since a small rise in a wide, shallow place will be multiplied many times where the river narrows. Use reliable gage information whenever

possible, and be aware that sun on snowpack, hard rain, and upstream dam releases may greatly increase the flow.

- II. Cold. Cold drains your strength and robs you of the ability to make sound decisions on matters affecting your survival. Cold-water immersion, because of the initial shock and the rapid heat loss which follows, is especially dangerous. Dress appropriately for bad weather or sudden immersion in the water. When the water temperature is less than 50° Fahrenheit, a wetsuit or drysuit is essential for protection if you swim. Next best is wool or pile clothing under a waterproof shell. In this case, you should also carry waterproof matches and a change of clothing in a waterproof bag. If, after prolonged exposure, a person experiences uncontrollable shaking, loss of coordination, or difficulty speaking, he or she is hypothermic, and needs your assistance.
- III. Strainers. Brush, fallen trees, bridge pilings, undercut rocks or anything else which allows river current to sweep through can pin boats and boaters against the obstacle. Water pressure on anything trapped this way can be overwhelming. Rescue is often extremely difficult. Pinning may occur in fast current, with little or no whitewater to warn of the danger.
- IV. Dams, weirs, ledges, reversals, holes, and hydraulics. When water drops over an obstacle, it curls back on itself, forming a strong upstream current which may be capable of holding a boat or swimmer. Some holes make for excellent sport. Others are proven killers. Paddlers who cannot recognize the difference should avoid all but the smallest holes. Hydraulics around man-made dams must be treated with utmost respect regardless of their height or the level of the river. Despite their seemingly benign appearance, they can create an almost escapeproof trap. The swimmer's only exit from the "drowning machine" is to dive below the surface when the downstream current is flowing beneath the reversal.
- 6. **Broaching.** When a boat is pushed sideways against a rock by strong current, it may collapse and wrap. This is especially dangerous to kayak and decked canoe paddlers; these boats will collapse, and the combination of indestructible hulls and tight outfitting may create a deadly trap. Even without entrapment, releasing pinned boats can be extremely time-consuming and dangerous. To avoid pinning, throw your weight downstream towards the rock. This allows the current to slide harmlessly underneath the hull.
- 7. Boating alone is discouraged. The minimum party is three people or two craft.
- 8. **Have a frank knowledge of your boating ability,** and don't attempt rivers or rapids which lie beyond that ability.
- 9. **Be in good physical and mental condition,** consistent with the difficulties which may be expected. Make adjustments for loss of skills due to age, health, and fitness. Any health limitations must be explained to your fellow paddlers prior to starting the trip.

- 10. **Be practiced in self-rescue,** including escape from an overturned craft. The Eskimo roll is strongly recommended for decked boaters who run rapids Class IV or greater, or who paddle in cold environmental conditions.
- 11. **Be trained in rescue skills, CPR, and first aid** with special emphasis on recognizing and treating hypothermia. It may save your friend's life.
- 12. **Carry equipment needed for unexpected emergencies,** including footwear which will protect your feet when walking out, a throw rope, knife, whistle, and waterproof matches. If you wear eyeglasses, tie them on and carry a spare pair on long trips. Bring cloth repair tape on short runs, and a full repair kit on isolated rivers. Do not wear bulky jackets, ponchos, heavy boots, or anything else which could reduce your ability to survive a swim.
- 13. Despite the mutually supportive group structure described in this code, **individual** paddlers are ultimately responsible for their own safety, and must assume sole responsibility for the following decisions:
  - I. The decision to participate on any trip. This includes an evaluation of the expected difficulty of the rapids under the conditions existing at the time of the put in.
  - II. The selection of appropriate equipment, including a boat design suited to their skills and the appropriate rescue and survival gear.
  - III. The decision to scout any rapid, and to run or portage according to their best judgment. Other members of the group may offer advice, but paddlers should resist pressure from anyone to paddle beyond their skills. It is also their responsibility to decide whether to pass up any walk-out or take-out opportunity.
  - IV. All trip participants should consistently evaluate their own and their group's safety, voicing their concerns when appropriate and following what they believe to be the best course of action. Paddlers are encouraged to speak with anyone whose actions on the water are dangerous, whether they are a part of your group or not.

## 2.2 Boat and Equipment Preparedness

- Test new and different equipment under familiar conditions before relying on it for difficult runs. This is especially true when adopting a new boat design or outfitting system. craft may present additional hazards to inexperienced or poorly conditioned paddlers.
- 2. **Be sure your boat and gear are in good repair** before starting a trip. The more isolated and difficult the run, the more rigorous this inspection should be.
- 3. **Install flotation bags** in non-inflatable craft, securely fixed in each end, designed to displace as much water as possible. Inflatable boats should have multiple air chambers and be test-inflated before launching.

- 4. **Have strong, properly sized paddles or oars** for controlling your craft. Carry sufficient spares for the length and difficulty of the trip.
- 5. **Outfit your boat safely.** The ability to exit your boat quickly is an essential component of safety in rapids. It is your responsibility to see that there is absolutely nothing to cause entrapment when coming free of an upset craft. This includes:
  - I. Spray covers which won't release reliably or which release prematurely.
  - II. Boat outfitting too tight to allow a fast exit, especially in low volume kayaks or decked canoes. This includes low-hung thwarts in canoes lacking adequate clearance for your feet and kayak footbraces which fail or allow your feet to become wedged under them.
  - III. Inadequately supported decks which collapse on a paddler's legs when a decked boat is pinned by water pressure or inadequate clearance with the deck because of your size or build.
  - IV. Loose ropes which cause entanglement. Beware of any length of loose line attached to a whitewater boat. All items must be tied tightly, and excess line eliminated; painters, throw lines, and safety rope systems must be completely and effectively stored. Do not knot the end of a rope, as it can get caught in cracks between rocks.
- 6. **Provide ropes** which permit you to hold on to your craft so that it may be rescued. The following methods are recommended:
  - I. Kayaks and covered canoes should have grab loops of ¼-inch + rope or equivalent webbing sized to admit a normal-sized hand. Stern painters are permissible if properly secured.
  - II. Open canoes should have securely anchored bow and stern painters consisting of 8 – 10 feet of ¼-inch + line. These must be secured in such a way that they are readily accessible, but cannot come loose accidentally. Grab loops are acceptable but are more difficult to reach after an upset.
  - III. Rafts and dories may have taut perimeter lines threaded through the loops provided. Footholds should be designed so that a paddler's feet cannot be forced through them, causing entrapment. Flip lines should be carefully and reliably stowed.
- 7. **Know your craft's carrying capacity,** and how added loads affect boat handling in whitewater. Most rafts have a minimum crew size which can be added to on day trips or in easy rapids. Carrying more than two paddlers in an open canoe when running rapids is not recommended.
- 8. **Car-top racks** must be strong and attach positively to the vehicle. Lash your boat to each crossbar, then tie the ends of the boats directly to the bumpers for added security. This arrangement should survive all but the most violent vehicle accident.

## 2.3 Group Preparedness and Responsibility

- Organization. A river trip should be regarded as a common adventure by all participants, except on instructional or commercially guided trips as defined below. Participants share the responsibility for the conduct of the trip, and each participant is individually responsible for judging his or her own capabilities and for his or her own safety as the trip progresses. Participants are encouraged (but are not obligated) to offer advice and guidance for the independent consideration and judgment of others.
- 2. **River Conditions.** The group should have a reasonable knowledge of the difficulty of the run. Participants should evaluate this information and adjust their plans accordingly. If the run is exploratory or no one is familiar with the river, maps and guidebooks, if available, should be examined. The group should secure accurate flow information; the more difficult the run, the more important this will be. Be aware of possible changes in river level and how this will affect the difficulty of the run. If the trip involves tidal stretches, secure appropriate information on tides.
- 3. **Group equipment should be suited to the difficulty of the river.** The group should always have a throw-line available, and one line per boat is recommended on difficult runs. The list may include carabiners, prussic loops, first aid kit, flashlight, folding saw, fire starter, guidebooks, maps, food, extra clothing, and any other rescue or survival items suggested by conditions. Each item is not required on every run, and this list is not meant to be a substitute for good judgment.
- 4. **Keep the group compact** but maintain sufficient spacing to avoid collisions. If the group is large, consider dividing into smaller groups or using the "buddy system" as an additional safeguard. Space yourselves closely enough to permit good communication, but not so close as to interfere with one another in rapids.
  - I. **A point paddler** sets the pace. When in front, do not get in over your head. Never run drops when you cannot see a clear route to the bottom or, for advanced paddlers, a sure route to the next eddy. When in doubt, stop and scout.
  - II. Keep track of all group members. Each boat keeps the one behind it in sight, stopping if necessary. Know how many people are in your group and take headcounts regularly. No one should paddle ahead or walk out without first informing the group. Paddlers requiring additional support should stay at the center of a group, and not allow themselves to lag behind in the more difficult rapids. If the group is large and contains a wide range of abilities, a "sweep boat" may be designated to bring up the rear.
  - III. Courtesy. On heavily used rivers, do not cut in front of a boater running a drop. Always look upstream before leaving eddies to run or play. Never enter a crowded drop or eddy when no room for you exists. Passing other groups in a rapid may be hazardous; it's often safer to wait upstream until the group ahead has passed.

- 5. Float Plan. If the trip is into a wilderness area or for an extended period, plans should be filed with a responsible person who will contact the authorities if you are overdue. It may be wise to establish checkpoints along the way where civilization could be contacted if necessary. Knowing the location of possible help and planning escape routes can speed rescue.
- 6. **Drugs.** The use of alcohol or mind-altering drugs before or during river trips is not recommended. It dulls reflexes, reduces decision-making ability, and may interfere with important survival reflexes.
- 7. Instructional or commercially guided trips. In contrast to the common adventure trip format, in these trip formats, a boating instructor or commercial guide assumes some of the responsibilities normally exercised by the group as a whole, as appropriate under the circumstances. These formats recognize that instructional or commercially guided trips may involve participants who lack significant experience in whitewater. However, as a participant acquires experience in whitewater, he or she takes on increasing responsibility for his or her own safety, in accordance with what he or she knows or should know as a result of that increased experience. Also, as in all trip formats, every participant must realize and assume the risks associated with the serious hazards of whitewater rivers.
- 8. It is advisable for instructors and commercial guides or their employers to acquire trip or personal liability insurance:
  - I. An "instructional trip" is characterized by a clear teacher/pupil relationship, where the primary purpose of the trip is to teach boating skills, and which is conducted for a fee.
  - II. A "commercially guided trip" is characterized by a licensed, professional guide conducting trips for a fee.

## 2.4 Guidelines for River Rescue

- 1. **Recover from an upset with an Eskimo roll** whenever possible. Evacuate your boat immediately if there is imminent danger of being trapped against rocks, brush, or any other kind of strainer.
- 2. **If you swim, hold on to your boat.** It has flotation and is easy for rescuers to spot. Get to the upstream end so that you cannot be crushed between a rock and your boat by the force of the current. Persons with good balance may be able to climb on top of a swamped kayak or flipped raft and paddle to shore.
- 3. **Release your craft if this will improve your chances,** especially if the water is cold or dangerous rapids lie ahead. Actively attempt self-rescue whenever possible by swimming for safety. Be prepared to assist others who may come to your aid.
  - I. When swimming in shallow or obstructed rapids, lie on your back with feet held high and pointed downstream. Do not attempt to stand in fast moving water; if your foot wedges on the bottom, fast water will push you under and keep you

there. Get to slow or very shallow water before attempting to stand or walk. Look ahead! Avoid possible pinning situations including undercut rocks, strainers, downed trees, holes, and other dangers by swimming away from them.

- II. If the rapids are deep and powerful, roll over onto your stomach and swim aggressively for shore. Watch for eddies and slackwater and use them to get out of the current. Strong swimmers can affect a powerful upstream ferry and get to shore fast. If the shores are obstructed with strainers or undercut rocks, however, it is safer to "ride the rapid out" until a safer escape can be found.
- 4. **If others spill and swim, go after the boaters first.** Rescue boats and equipment only if this can be done safely. While participants are encouraged (but not obligated) to assist one another to the best of their ability, they should do so only if they can, in their judgment, do so safely. The first duty of a rescuer is not to compound the problem by becoming another victim.
- 5. The use of rescue lines requires training; uninformed use may cause injury. Never tie yourself into either end of a line without a reliable quick-release system. Have a knife handy to deal with unexpected entanglement. Learn to place set lines effectively, to throw accurately, to belay effectively, and to properly handle a rope thrown to you.
- 6. When reviving a drowning victim, be aware that cold water may greatly extend survival time underwater. Victims of hypothermia may have depressed vital signs, so they look and feel dead. Don't give up; continue CPR for as long as possible without compromising safety.

# 3 Safety, First Aid, and Rescue Equipment

For this study, volunteer boaters participating in the controlled flow releases are required to have the following PPE, regardless of skill level or experience:

- **Personal Floatation Device:** All study participants are required to wear a Type III or V personal floatation device when boating or within 10 feet of the water.
- **Helmet:** All study participants must wear a properly fitted whitewater helmet when boating.
- Whistle: All study participants must carry a whistle to alert other participants or spotters of an emergency situation or to signal distress.
- **Sturdy Footwear and Leg Coverings:** All study participants must wear sturdy, closed-toe footwear at put-in and take-out locations or when portaging or scouting rapids. Pants or other leg coverings are required at the put-in and take-out locations.

As noted in the Safety Code, *it is the responsibility of the study participants to have the PPE, first aid, rescue, and other safety equipment that they determine to be* 

*appropriate.* Participants should consider (both individually and as a group) the equipment that may be appropriate for weather conditions, flows, watercraft, and skill levels. Other appropriate PPE, first aid, rescue, and safety equipment may include (but is not limited to), wetsuits, drysuits, spraycovers, extra oars/paddles, gloves, throw ropes, rescue knives, floatation, first aid kits, and an extra set of dry clothes. It is the responsibility of study participants to have the PPE, safety, first aid, and rescue equipment available for the controlled flow releases and to be familiar with proper use of any such equipment.

# 4 Alcohol and Drug Policy

For the safety of all participants, and consistent with the Safety Code, the use of alcohol or drugs is prohibited during the controlled flow releases. Whitewater rafting requires exceptional physical exertion and risk of injury or death from whitewater rafting can be mitigated by excluding those under the influence of alcohol or drugs. As noted in the Safety Code, the use of alcohol or drug, dulls reflexes, reduces decision-making ability, and may interfere with important survival reflexes. *Persons who appear visibly intoxicated will not be allowed to participate in the study.* 

# 5 Safety Issues

Each volunteer boater is responsible for understanding the safety issues associated with participation in the study. In addition to the safety guidance discussed in the Safety Code, volunteer boaters should be aware of the following safety issues that may be encountered during the study:

- Strainers and obstructions along the Project's bypass reach that present potential pinning scenarios for boats and boaters, including downed trees, rocks/boulders, and bridge pilings.
- **Potential foot entrapments** that could result from dangling feet over or near the bottom of the river or attempting to stand in the current.
- Weather related illness, such as hypothermia or dehydration.
- Severe or sudden weather events (i.e., thunderstorms, heavy rainfall, etc.).
- **Sudden rapid flow releases** that may occur if the powerhouse is tripped offline (due to a lightning strike or equipment failure) or if water is released through the surge gate located upstream from the Projects E.L. Field Powerhouse.
- Advice/encouragement from the general public to attempt rivers or rapids which lie beyond the volunteer boater's ability.

- Sudden changes in physical health or mental condition of volunteer boater on the day of the study.
- **Hazardous materials** commonly found along the shoreline of many urban rivers, including broken glass, rusted metal, and used hypodermic needles.
- **Unexpected emergency situations** (i.e., medical/health emergency, boating collisions, etc.).

# 6 Safety Measures

Boott, the Working Group, and study participants will all have responsibilities to support safe boating during the controlled flow releases. The following safety measures will be implemented for this study:

- Volunteer boaters will be experienced and will have the skills necessary to boat the Project's bypass reach. AW will be responsible for selecting volunteers to participate in the controlled flow releases.
- The minimum age for participating in the controlled flow releases is 18. All participants will sign a waiver prior to boating the controlled flow releases. Individuals who do not sign the waiver will not be allowed to participate in the Whitewater Study.
- All study participants must adhere to the COVID-19 Protocols described in Section 7 of this Safety Plan. Boott reserves the right to remove any participant who does not adhere to the COVID-19 Protocols from the Whitewater Study.
- All study participants will be required to provide contact information for themselves and an emergency contact. Study participants will have the option to disclose medical conditions/disabilities that could be relevant to potential medical treatment/care (i.e., allergies to certain medications, asthma, etc.).
- Boott will maintain contact information for the City's fire department. The point of contact (POC) for the fire department shall be Joe Roth, Interim Fire Chief, 978-674-1217.
- At least 48 hours prior to boating the controlled flow releases, Boott will contact the City's fire department and any other contact designated by the City to make them aware of the timing and expected schedule for the controlled flow releases. If the fire department's POC has concerns regarding the timing or schedule for controlled flow releases, Boott will consult the working group to address any concerns. If the concerns cannot be addressed to the satisfaction of the fire department's POC, Boott reserves the right to postpone the study.
- Prior to boating the controlled flow releases, all study participants will participate in a daily "tailgate" safety discussion. During the tailgate discussion, Boott will summarize
the safety plan, including the procedures for emergencies. The tailgate discussion will be an opportunity for the Working Group to provide any additional or updated safety information to study participants, and for the volunteer boaters participating in the controlled flow releases to discuss conditions and any additional safety measures, recommendations, or guidance. Boott will document any new or modified safety measures, recommendations or guidance in the Safety Plan Addendum provided in Appendix A to this Safety Plan.

- Prior to boating the controlled flow releases, all study participants will participate in an equipment check to be sure that their gear is in proper functioning condition, all loads are secured so as not to break free and cause harm to fellow study participants, and that required PPE (i.e., vest, helmet, and whistle) are not damaged in a way that would inhibit them from working properly.
- Study participants will sign-in and sign-out on a daily basis and Boott will record the names of individual volunteer boaters as they put-in and take-out their craft.
- During the controlled flow releases, Boott will place "spotters" at two locations identified in the field in consultation with the Working Group. The spotters will observe boaters during the controlled flow releases and will be prepared to call emergency services (911) if there is an observed accident, injury, pinning, or other emergency.
- Boott, the Working Group, and study participants will continually evaluate boating safety and will speak with anyone whose actions on the water are dangerous.
- Study participants will make the decision to scout any rapid, and to run or portage
  according to their best judgment. Do not enter a rapid unless you are reasonably
  sure that you can run it safely or swim it without injury. Consistent with the Safety
  Code, it is the responsibility of individual study participants to decide whether to pass
  up any walk-out or take-out opportunity.
- A "sweep boat" will be designated for each controlled flow release to ensure all study participants have safely exited the water.
- Study participants should avoid touching or handling any hazardous materials observed along the shoreline, including broken glass, rusted metal, or used hypodermic needles. Sturdy, closed-toe footwear should be worn at put-in and take-out locations or when portaging or scouting rapids.
- Any study participant should call 911 to report life-threatening or medical emergencies (i.e., chest pains) during the controlled flow releases. When calling 911, briefly describe the incident you are reporting to the dispatcher, remain calm, speak clearly, and stay on the line.
- If a safety incident occurs during the controlled flow releases, and a rescue is required, Boott will notify Project operations staff. If the flow in the bypass reach can

safely be reduced to facilitate rescue, Project staff will reduce the flow as quickly as possible.

• Boott reserves the right to remove any participant from the Whitewater Study who does not follow the safety measures or is acting in an unsafe manner.

# 7 COVID-19 Protocols

COVID-19 is a new disease that presents hazards that must be considered and addressed as part of this Whitewater Study. Massachusetts Governor Charlie Baker declared a State of Emergency to Respond to COVID-19 on March 10, 2020, and the World Health Organization designated COVID-19 as a pandemic on March 11, 2020. On March 13, 2020, the President of the United States declared the COVID-19 pandemic a national emergency.

The Commonwealth of Massachusetts remains under an emergency declaration and has promulgated regulations and guidance to reduce the spread of COVID-19. The Commonwealth's regulations and guidance related to COVID-19 are available at <a href="https://www.mass.gov/info-details/covid-19-updates-and-information">https://www.mass.gov/info-details/covid-19-updates-and-information</a>.

# Boott notes that the Commonwealth's regulations and guidance are subject to change, and study participants must review the guidance and recommendations prior to arriving at the Project. It is the responsibility of each study participant to review and comply with the Commonwealth's regulations and guidance regarding COVID-19.

The spread of COVID-19 between humans most likely occurs when a person is within six feet of an infected person. Sources of exposure to COVID-19 include droplets of respiratory secretions produced when an infected person coughs or sneezes; these droplets are believed to enter the mouths and noses of people nearby and can be inhaled into the nose and lungs. Exposure can also occur by touching surfaces/objects contaminated with the virus (SARS-COV-2) that causes the disease and then touching the mouth, nose, or possibly the eyes. Activities that involve close (within six feet) contact with infected people or other sources of the virus, social conditions (i.e., high population density, frequent person-to-person contact, large group gatherings), or travel to areas highly affected by COVID-19 are risk factors for exposure to the virus. (OSHA 2020)

Hazards associated with exposure to the virus include developing COVID-19 illness, which has a wide range of symptoms ranging from mild to severe illness, and, in some cases, death. Symptoms may appear 2-14 days after exposure to the virus. People at higher risk for severe illness include older adults, people with severe underlying medical conditions (i.e., heart or lung disease, liver disease), people with asthma, and/or people that are immunocompromised.

The following COVID-19 protocols to prevent or reduce the likelihood of exposure to the virus will be implemented during the Whitewater Study:

- The Commonwealth of Massachusetts has issued a COVID-19 Travel Order, effective August 1, 2020. The Travel Order requires visitors and Massachusetts residents returning from certain states to complete the Massachusetts Travel Form and self-quarantine (or produce a negative COVID-19 test result that has been administered up to 72 hours prior to arrival in Massachusetts). It is the responsibility of each study participant to review and comply with the Commonwealth's COVID-19 Travel Order. Failure to comply may result in fines or legal action by the Commonwealth.
- For the safety of staff, contractors, study volunteers, and the public, Boott is
  implementing a COVID-19 screening for study participants. Participants must
  complete the COVID-19 Screening Form in Appendix B of this Safety Plan
  and email an electronic copy of the completed form to Kevin Webb with
  Boott at kwebb@centralriverspower.com. The completed COVID-19
  Screening Form must be emailed the day before the controlled flow
  releases are scheduled to begin. Persons who do not complete the form or
  who answer any of the screening questions in the affirmative will not be allowed
  to participate in the Whitewater Study.
- When arriving at the Project, all study participants will have their temperature screened. Temperature screening will be conducted by Boott using a non-contact thermometer. Study participants exhibiting a temperature of 100.4 degrees Fahrenheit or higher will not be allowed to participate in the study.
- Study participants will maintain a minimum of six feet of social distance during the Whitewater Study, including tailgate safety meetings. If appropriate social distancing cannot be maintained, use of a face covering is required.
- It is the responsibility of each study participant to have the appropriate PPE to prevent or reduce the likelihood of exposure to COVID-19. This PPE includes a face covering and hand sanitizer and/or sanitizing wipes.
- To prevent or reduce the likelihood of exposure to COVID-19, the following hygienic practices will be followed by all study participants:
  - Wash hands regularly and thoroughly with soap and water, for a minimum of 20 seconds. Hand sanitizer (containing at least 60 percent alcohol) may be used if soap and water is not available;
  - Avoid touching your nose, mouth, and eyes and sanitize hands before and after eating;
  - Cover coughs and sneezes with a tissue, or cough and sneeze into upper sleeve if tissues are not available;
  - Properly dispose of tissues immediately after use (do not place used tissues in clothing pockets);

- Wash hands or use hand sanitizer after coughing, sneezing or blowing your nose;
- Wipe-down frequently touched surfaces and equipment with sanitizing wipes;
- Use disposable gloves if handling equipment that may be contaminated;
- Avoid using or sharing other's equipment;
- Avoid handshakes and direct physical contact with others; and
- Always wash/sanitize hands after physical contact with others.
- To reduce overall exposure, one-person crafts (i.e., kayaks) are recommended for use during the controlled flow releases. If a multi-person craft is used, the total number of volunteer boaters on the craft should not exceed the minimum crew size necessary to safely operate the craft, and all volunteer boaters should be separated as far as possible.
- Boott will operate a shuttle system between put-in and take-out locations. Study
  participants will load/unload their own equipment. A maximum of two occupants
  will be permitted in each of the shuttle vehicles, including a driver and passenger.
  Passengers must ride in the back seat, and both the driver and passenger are
  required to wear a mask or face covering while in the vehicle. Frequently touched
  surfaces (i.e., door handle, seat belt, etc.) should be disinfected after every
  shuttle trip.
- Any study participant with signs or symptoms of COVID-19 must report symptoms to Boott and must leave the Project as soon as safely possible.
- Specific guidance from the State of Massachusetts regarding COVID-19, including requirements of any local, state, and federal government directives and/or ordinances applicable to the study area will be reviewed prior to the study and implemented as necessary.
- Boott reserves the right to remove any participant from the Whitewater Study who does not follow the COVID-19 Protocols or who is acting in an unsafe manner.

# 8 Contact Information

Contact information for emergency services, law enforcement, and Boott personnel are provided below. *In the event of a life-threatening or medical emergency, call 911.* 

City of Lowell Fire Department 99 Moody Street Lowell, MA 01852 (978) 458-4588

City of Lowell Police Department 50 Arcand Drive Lowell, MA 01852 (978) 937-3200 Lowell General Hospital 295 Varnum Avenue Lowell, MA 01854 (978) 937-6000

Kevin Webb Boott Hydropower, LLC 670 N. Commercial Street, Suite 204 Manchester, NH 03101 (978) 935-6039 kwebb@centralriverspower.com

# 9 References Cited

American Whitewater. 2005. Safety Code of American Whitewater. Available at: <a href="https://www.americanwhitewater.org/content/Wiki/safety:start">https://www.americanwhitewater.org/content/Wiki/safety:start</a>. Accessed September 8, 2020.

Occupational Health and Safety (OHSA). 2020. COVID-19. Available at: <u>https://www.osha.gov/SLTC/covid-19/</u>. Accessed May 28, 2020.



#### Lowell Hydroelectric Project Whitewater Boating and Access Study Safety Plan

#### Safety Plan Addendum

Record any revisions to the Whitewater Boating and Access Study Safety Plan in the table below. Revisions must be communicated to all study participants.

Revision	Reason	Revised By	Date



#### Lowell Hydroelectric Project Whitewater Boating and Access Study Safety Plan

#### COVID-19 Screening Form

Please read each question in the table below carefully and circle the answer that applies to you.

1.	Within the past 14 days, have you, or anyone in your household, been in close physical contact (6 feet or closer for at least 15 minutes) with a person who is known to have laboratory-confirmed COVID-19 or with anyone who has any symptoms consistent with COVID-19?	YES	NO
2.	To the best of your knowledge, have you, or anyone in your household, been in close contact with a person that is in the process of being tested for COVID-19?	YES	NO
3.	Are you, or anyone in your household, currently waiting on the results of a COVID-19 test?	YES	NO
4.	<ul> <li>Have you, or anyone in your household, experienced any of the following symptoms in the past 72 hours:</li> <li>fever (over 100.4 degrees Fahrenheit) or chills</li> <li>cough</li> <li>shortness of breath or difficulty breathing</li> <li>fatigue</li> <li>muscle or body aches</li> <li>headache</li> <li>new loss of taste or smell</li> <li>sore throat</li> <li>congestion or runny nose</li> <li>nausea or vomiting</li> <li>diarrhea</li> </ul>	YES	NO
5.	Have you, or anyone in your household, traveled internationally, been on a cruise ship, or been to a state other than a lower-risk state designated by the Massachusetts Department of Public Health ( <i>see</i> <u>https://www.mass.gov/info-details/covid-19-travel-order</u> ) in the last 14 days?	YES	NO

Name

Signature

Date

A completed copy of this COVID-19 Screening Form must be emailed to Kevin Webb with Boott Hydropower, LLC at <u>kwebb@centralriverspower.com</u> the day before the controlled flow releases.



Appendix C -Controlled Flow Release Study Forms

### Lowell Hydroelectric Project (FERC No. 2790) FERC Relicensing Whitewater Boating Flow Pre-Run Survey

Lowell Hydroelectric Project Bypass Reach

Name:	 Affiliation:	
Home Zip Code:		
E-Mail Address:		

- 1) What whitewater crafts do you think are appropriate for this reach? (*Please choose all that apply*)
  - a. Hard shell kayak / C1
  - b. Inflatable kayak
  - c. Open canoe with flotation
  - d. Cataraft (include length)
  - e. Self-bailing raft (include length)
  - f. Stand-up paddleboard
  - g. Other (please list)
- 2) What is your skill level?
  - a. Novice (comfortable running Class II whitewater)
  - b. Intermediate (comfortable running Class III whitewater)
  - c. Advanced (comfortable running Class IV whitewater)
  - d. Expert (comfortable running Class V whitewater
- 3) How many years have you been whitewater boating?
- 4) Over the past 3 years, approximately how many days per month did you whitewater boat?

- 5) Have you ever participated in a whitewater boating study associated with the relicensing of a hydroelectric project?
  - a. <u>Yes No</u>
  - b. If yes, when, and for which project(s)?
- 6) How many times have you boated this reach before today?
  - a. If you have boated this reach before, what were the flows?
    - i. Approximately: cfs to: cfs
    - ii. What type of craft did you use? (Please choose all that apply)
      - 1. Hard shell kayak / C1
      - 2. Inflatable kayak
      - 3. Open canoe with flotation
      - 4. Cataraft (include length)
      - 5. Self-bailing raft (include length)
      - 6. Stand-up paddleboard
      - 7. Other (please list)

#### Thank You for Your Participation

## Lowell Hydroelectric Project (FERC No. 2790) FERC Relicensing Whitewater Boating Flow Post-Run Survey

Lowell Hydroelectric Project Bypass Reach

Name:		Date of Run:	
Flow:	cfs		

#### 1) What type of craft did you use for this run?

- a. Hard shell kayak / C1
- b. Inflatable kayak
- c. Open canoe with flotation
- d. Cataraft (include length)
- e. Self-bailing raft (include length)
- f. Stand-up paddleboard
- g. Other (please list)

2) Please identify the put-in and take-out locations you used for this run.

Put-in location:	Time:	
Take-out location:	Time:	

- 3) Please estimate the number of unintended hits, stops, boat drags, and portages you had on this run:
  - a. I accidently hit rocks or other obstacles (but did not stop) about\_times.
  - b. I was stopped after hitting rocks or other obstacles about\_times (but did not have to get out of my boat to continue downstream).
  - I had to get out to drag or pull my boat off rocks or other obstacles about \_\_\_\_\_\_ times.
  - d. I had to portage around rapids or sections about\_times.

- 4) How many rapids and play spots did you experience at this flow?
  - a. \_Rapids Play Spots

	Totally Unacceptable	Unacceptable	Neutral	Acceptable	Totally Acceptable
Navigability	1	2	3	4	5
Challenging Technical Boating	1	2	3	4	5
Powerful Hydraulics	1	2	3	4	5
Whitewater "Play Areas"	1	2	3	4	5
Size/Difficulty of Rapids	1	2	3	4	5
Overall Whitewater	1	2	3	4	5
Challenge	1	2	3	4	5
Safety	1	2	3	4	5

5) Please evaluate the availability of the following factors at this flow.

6) At this flow, what minimum skill level would a paddler need to be to safely paddle this reach?

- a. Beginner
- b. Novice
- c. Intermediate
- d. Advanced
- e. Expert

7) Are you likely to return for future boating if this flow were to be provided or available?

- a. Definitely no
- b. Possibly
- c. Probably
- e. Definitely yes

- 8) Was this flow optimal, or would you prefer a flow that was higher or lower than this flow?
  - a. Much lower
  - b. Lower
  - c. About the same (this flow was optimal)
  - d. Higher
  - e. Much higher
- 9) If you feel qualified to offer an opinion of the desirability of this run at this flow using different types of crafts, please respond to the following statements.

This run at this flow would work well for:	Strongly Disagree	Disagree	No Opinion	Agree	Strongly Agree
Hard shell kayaks / C1	1	2	3	4	5
Inflatable kayaks	1	2	3	4	5
Open canoes with floatation	1	2	3	4	5
Catarafts	1	2	3	4	5
Self-bailing rafts	1	2	3	4	5
Stand-up paddleboards	1	2	3	4	5
Other (Please specify):	1	2	3	4	5

10) Did you observe or experience any significant safety issues on your run (e.g., swims, pins, wrapped boats, constructed or natural river features, etc.)? Please explain.

11) Please use the space below to provide any other comments about your boating experience at this flow.

Thank You for Your Participation

## Lowell Hydroelectric Project (FERC No. 2790) FERC Relicensing Whitewater Boating Flow Comparison Survey

Lowell Hydroelectric Project Bypass Reach

Name:

Date:

- 1) Craft used?
  - a. Hard shell kayak / C1
  - b. Inflatable kayak
  - c. Open canoe with flotation
  - d. Cataraft (include length)
  - e. Self-bailing raft (include length)
  - f. Stand-up paddleboard
  - g. Other (please list)
- 2) What is your skill level?
  - a. Novice (comfortable running Class II whitewater)
  - b. Intermediate (comfortable running Class III whitewater)
  - c. Advanced (comfortable running Class IV whitewater)
  - d. Expert (comfortable running Class V whitewater
- 3) Which study dates/flows did you participate in? Please select from the list below.

Study Flows	Study Date	Participated	Did Not Participate
cfs			
cfs			
cfs			

4) Approximately how many times have you boated this reach before this study?

	Not Important		Somewhat Important		Very Important
Navigability	1	2	3	4	5
Challenging Technical Boating	1	2	3	4	5
Powerful Hydraulics	1	2	3	4	5
Whitewater "Play Areas"	1	2	3	4	5
Size/Difficulty of Rapids	1	2	3	4	5
Overall Whitewater Challenge	1	2	3	4	5
Safety	1	2	3	4	5
Crowding	1	2	3	4	5
Long Run(s)	1	2	3	4	5
Short Run(s)	1	2	3	4	5
Low Number of Portages	1	2	3	4	5
High Number of Rapids	1	2	3	4	5
Low Number of Rapids	1	2	3	4	5
Easy Access	1	2	3	4	5
Easy Shuttles	1	2	3	4	5

5) A number of factors can affect your satisfaction with a whitewater trip. How important are each of these factors to you?

6) Please evaluate the study flows for your craft and skill level. In making your evaluations, please consider all the flow-dependent characteristics that contribute to a high-quality trip (*note, please evaluate only the study flows that you participated in*).

	cfs	cfs	cfs
Totally Acceptable	5	5	5
Acceptable	4	4	4
Marginal	3	3	3
Unacceptable	2	2	2
Totally Unacceptable	1	1	1

7) Which of the following best describes your desired paddling experience (s) for this reach (*Note, you may select more than one*):

Type of Experience	Description	Desired Experience	
Technical	I am interested in "technical" whitewater trips at relatively low flows	Yes	No
Standard	I am interested in "standard" whitewater trips at relatively moderate flows	Yes	No
High Challenge	I am interested in "high challenge" whitewater trips at relatively high flows	Yes	No

- 8) Based on the boating trips that you participated in for this study, please specify the flow(s) that, in your opinion, provide the following for your desired experience(s) (note you can specify flows that you have not seen, but which you think would provide the following for your desired experience[s]). Please list craft, desired experience (from Question 7), and related acceptable flow. If providing input on more than one craft or type of experience, please use the back of this form.
  - a. What is the minimum flow needed to boat this reach in your craft?
    - iii. Craft: Experience: Flow: \_\_\_\_\_cfs
  - b. Based on your skill level, factors that affect your satisfaction with a whitewater trip, and the flow-dependent characteristics of this reach, what is the minimum acceptable flow for this reach (the lowest flow at which you would return to paddle it)?
  - iv. Craft: Experience:\_\_Flow:\_\_\_\_cfs
  - c. What is the optimal range of flows that provides the best whitewater characteristics for this run?
    - v. Craft: Experience: Flow: cfs to: \_\_\_\_cfs
  - d. What is the highest safe flow for your craft and skill level?
    - vi. Craft: Experience: Flow: \_\_\_\_\_cfs

9) Please evaluate the acceptability of current river access for your craft and skill level, assuming that no shuttle(s) are available:

	Put In	Take Out
Totally Acceptable	5	5
Acceptable	4	4
Marginal	3	3
Unacceptable	2	2
Totally Unacceptable	1	1

10) Where would you prefer to put in to and take out of this reach if suitable parking and river access were available at that location, and what type of access facilities would facilitate a high-quality paddling experience?

- a. Put In Location: \_\_\_\_\_\_Facilities: \_\_\_\_\_
- b. Take Out Location: \_\_\_\_\_\_ Facilities: \_\_\_\_\_

11) In your experience, what whitewater reaches in the region do you find similar to this one at your optimum flow for this reach? Also, please select how often you boat these reaches.

- b. Whitewater reach name or description:\_\_\_\_\_
  - i. Trips per Year: 0-3 4-8 9-15 15+
- c. Whitewater reach name or description:
  - i. Trips per Year: 0-3 4-8 9-15 15+
- d. Whitewater reach name or description:
  - i. Trips per Year: 0-3 4-8 9-15 15+

Thank You for Your Participation



Appendix D -Whitewater Flow Documentation Report



# Whitewater Flow Documentation Report

Lowell Hydroelectric Project (FERC No. 2790) August 21, 2020

Prepared by:

Prepared for: Boott Hydropower, LLC Manchester, New Hampshire



**Central Rivers Power** 

Lowell Hydroelectric Project Whitewater Flow Documentation Plan

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Appendix A Whitewater Photographs

## List of Acronyms

AW	American Whitewater
Boott	Boott Hydropower, LLC
cfs	cubic feet-per-second
FERC	Federal Energy Regulatory Commission (or Commission)
Project	Lowell Hydroelectric Project (or Lowell Project)
RSP	Revised Study Plan
Study	Whitewater Boating and Access Study
USGS	U.S. Geological Survey
Working Group	Whitewater Boating and Access Study Working Group

# 1 Introduction and Background

Boott Hydropower, LLC (Boott), a subsidiary of Enel Green Power North America, Inc., is the Licensee and operator of the 20.2-megawatt Lowell Hydroelectric Project (Federal Energy Regulatory Commission [FERC or Commission] Project No. 2790) (Project or Lowell Project). The Project is located along the Merrimack River in Middlesex County, Massachusetts and in Hillsborough County, New Hampshire. Boott owns and operates the Project as an independent power producer.

The existing license for the Project was issued by the Commission with an effective date of May 1, 1973. The existing license expires on April 30, 2023. Accordingly, Boott is pursuing a new license for the Project pursuant to the Commission's Integrated Licensing Process, as described at 18 Code of Federal Regulations Part 5. As proposed in Boott's January 28, 2019 Revised Study Plan (RSP) and approved in the Commission's March 13, 2019 Study Plan Determination, Boott is conducting a Whitewater Boating and Access Study (Study) in support of Project relicensing.

## 1.1 Whitewater Boating and Access Study Overview

The Lowell Project is a run-of-river hydropower plant. When river flows exceed the hydraulic capacity of the two generating units located at the E.L. Field Powerhouse (combined capacity of approximately 8,000 cubic feet per second [cfs]), excess flows (up to approximately 2,000 cfs) are routed through the downtown Lowell canal system and through the canal units. When inflows exceed the 10,000 cfs capacity of the generating units and canals, all excess flows are passed over the Pawtucket Dam spillway into the bypass reach. The Project has the potential to affect whitewater boating opportunities in the bypass reach when flows are less than 10,000 cfs.

As described in the approved study plan, the goal of the Study is to assess the Project's bypass reach for whitewater boating and access opportunities. The objectives of the Study are as follows:

- Assess a range of flows suitable for whitewater boating opportunities in the Project's bypass reach;
- Assess the frequency, timing, duration, and predictability of paddling flows under current and proposed Project operations;
- Define potential locations for put-in and take-out points for boaters; and,
- Assess the flow information needs for whitewater boating, and the current and potential flow information distribution system.

In accordance with the approved study plan, Boott met with the Whitewater Boating and Access Study Working Group (Working Group)<sup>1</sup> at the Project on August 8, 2019 to coordinate study planning, identify potential volunteers to participate in controlled flow releases, and to identify potential put-in and take-out locations.

During the August 8, 2019, meeting and site visit, the Working Group indicated a need to visually document a range of flows in the Project's bypass reach in order to assist the participants in identifying which flows to select for the controlled flow releases. Since the Working Group participants had limited experience boating the bypass reach, participants could not make informed choices on which flows would be appropriate for boating. Accordingly, Boott developed a Whitewater Flow Documentation Plan that describes the methods for documenting a range of flow conditions in the bypass reach, and consulting with the Working Group to identify the appropriate flows for the controlled flow releases. The Whitewater Flow Documentation Plan was distributed to the Working Group on January 15, 2020, and Boott consulted with the Working Group regarding the study methodology. Boott appreciates the productive comments provided by the Working Group on the Whitewater Flow Documentation Plan.

To document the whitewater conditions in the bypass reach under various flows, Boott deployed four cellular-enabled trail cameras to capture time- and date-stamped images of the bypass reach on an hourly basis during daylight hours. The camera locations were identified in consultation with the Working Group, with specific input from AW. As shown below in Figure 1-1, cameras were deployed at the following four locations:

- The Fish Ladder at the Pawtucket Dam;
- A location along the bypass reach located upstream from the University Avenue Bridge;
- A location along the bypass reach located downstream from the University Avenue Bridge; and
- The E.L. Field Powerhouse.

<sup>&</sup>lt;sup>1</sup> The Working Group includes American Whitewater (AW), the National Park Service, City of Lowell, Massachusetts Department of Conservation and Recreation, and Zoar Outdoor.



#### Figure 1-1. Locations of Cellular-Enabled Cameras

Trail cameras were deployed on March 10, 2020 and were removed on May 25, 2020. Boott conducted routine maintenance of the cameras during this period, including regular replacement of camera batteries.

To verify the flows represented by the photographs, Boott used Project operations data in combination with U.S. Geological Survey (USGS) gage information. There is an existing USGS gage installed approximately 2.1 miles downstream from the Pawtucket Dam (USGS No. 01100000, Merrimack River BL Concord River at Lowell, MA). There is also an existing USGS gage installed on the Concord River (USGS No. 01099500, Concord R below R Meadow Brook, at Lowell, MA). Flows from the USGS Gage No. 01099500 were subtracted from the flows at USGS Gage No. 01100000 to calculate flows at the Project. Flows in the bypass were estimated by subtracting the sum of flow at the E.L. Field Powerhouse and through the canal system from the inflow calculated from the USGS gages as described above.

# 2 Study Results

The cameras captured a wide range of flows in the bypass reach during that period, from approximately 500 cfs to flows in excess of 21,000 cfs. Appendix A provides photographic documentation of flows in the Project's bypass reach. For purposes of this study, Boott has provided documentation of flows between 1,681 cfs to 21,672 cfs. Where possible, Boott has provided documentation in approximately 500 cfs increments; however, due to the nature of flows in the bypass reach, and occasional technical issues with the cameras, the increments are not always consistent. As provided in Appendix A, this range of flows was ultimately selected from twenty-three days at various times throughout daylight hours.

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# Consultation with Working Group

Once the Working Group has had the opportunity to review the information provided, Boott anticipates consulting with the Working Group to select the controlled releases to be provided during the Study. The timing of the controlled flow releases will be dependent on available flows in the Merrimack River. Each of the controlled releases will be provided for approximately 3 hours. This will afford participants the opportunity to boat the reach and make multiple passes at each flow so that participants are able to evaluate different lines through various portions of the study reach. Pre, post, and comparative surveys will be provided to controlled flow release participants for their completion during this portion of the study (draft pre, post, and comparative surveys can be found in Appendices D through F of the RSP).














































FJS	WHITEWATER FLOW PHOTO DOCUMENTATION	
	DATE: 05/03/2020	AVG. BYPASS FLOW: 21,627 cfs
PROJECT NAME: Lowell Hydroelectric Project	PROJECT NO: 2790	
Hydroelectric Project   No photo available for Camer   on this date.   Camera 1   No photo available for Camer   on this date.   Camera 1   No photo available for Camer   on this date.	a 1 CREATIVE XP • N42: Camera 2 - 14:00 a 3 CREATIVE XP • N42: Camera 2 - 14:00	<complex-block></complex-block>